Annual Report of the United States Board of Mediation № 1928

## UNITED STATES BOARD OF MEDIATION MEMBERS, 1928

SAMUEL E. WINSLOW, Chairman

G. Wallace W. Hanger Edwin P. Morrow PAT M. NEFF

JOHN WILLIAMS

JOHN MARRINAN, Secretary

## Annual Report

OF THE

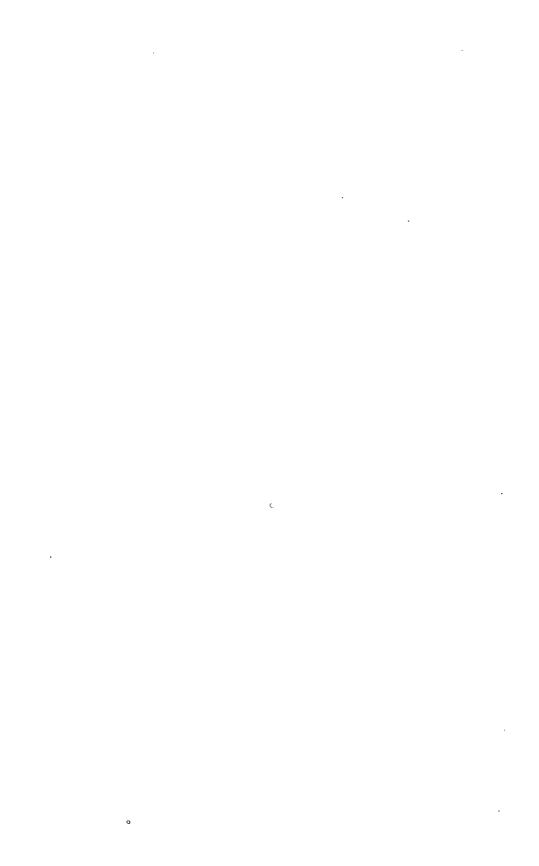
# United States Board of Mediation

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For the Fiscal Year ended June 30 1928



UNITED STATES
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1928



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### LETTER OF TRANSMITTAL

Board of Mediation, Office of the Chairman, Washington, D. C., November 1, 1928.

To the Senate and House of Representatives of the United States of America in Congress assembled:

Pursuant to the provisions of section 4, paragraph 2, of Public, No. 257, approved May 20, 1926, I have the honor to submit the second annual report of the Board of Mediation for the fiscal year ended June 30, 1928.

Samuel E. Winslow, Chairman, Board of Mediation.

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## SECOND ANNUAL REPORT OF THE BOARD OF MEDIATION

#### CREATION OF THE BOARD OF MEDIATION

The Board of Mediation was established as an independent agency in the executive branch of the Government by the provisions of the railway labor act approved May 20, 1926. The text of the act, Public, No. 257, Sixty-ninth Congress, follows:

[Public-No. 257-69th Congress]

[H. R. 9463]

AN ACT To provide for the prompt disposition of disputes between carriers and their employees, and for other purposes

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

#### DEFINITIONS

Section 1.—When used in this act and for the purposes of this act:

First. The term "carrier" includes any express company, sleeping-car company, and any carrier by railroad, subject to the interstate commerce act, including all floating equipment, such as boats, barges, tugs, bridges, and ferries; and other transportation facilities used by or operated in connection with any such owner transportation facilities used by or operated in connection with any such carrier by railroad, and any receiver or any other individual or body, judicial or otherwise, when in the possession of the business of employers or carriers covered by this act: *Provided, however*, That the term "carrier" shall not include any street, interurban, or suburban electric railway unless such a railway is operating as a part of a general steam railroad system of transportation, but shall not exclude any part of the general steam railroad system of transportation now or hereafter operated by any other motive power.

Second. The term "adjustment board" means one of the boards of adjustment provided for in this act.

ment provided for in this act.

Third. The term "Board of Mediation" means the Board of Mediation created

by this act.

Fourth. The term "commerce" means commerce among the several States or between any State, Territory, or the District of Columbia and any foreign nation, or between any Territory or the District of Columbia and any State, or between any Territory and any other Territory, or between any Territory and the District of Columbia, or within any Territory or the District of Columbia, or between points in the same State but through any other State or any Territory

or the District of Columbia or any foreign nation.

Fifth. The term "employee" as used herein includes every person in the service of a carrier (subject to its continuing authority to supervise and direct of an employee or subordinate official in the orders of the Interstate Commerce Commission now in effect, and as the same may be amended or interpreted by orders hereafter entered by the commission pursuant to the authority which is hereby conferred upon it to enter orders amending or interpreting such existing orders: Provided, however, That no occupational classification made by order of the Interstate Commerce Commission shall be construed to define the crafts according to which railway employees may be organized by their voluntary action, nor shall the jurisdiction or powers of such employee organizations be regarded as in any way limited or defined by the provisions of this act or by the orders of the commission.

Sixth. The term "district court" includes the Supreme Court of the District of Columbia; and the term "circuit court of appeals" includes the Court of Appeals of the District of Columbia.

This act may be cited as the railway labor act.

#### GENERAL DUTIES

SEC. 2. First. It shall be the duty of all carriers, their officers, agents, and employees to exert every reasonable effort to make and maintain agreements concerning rates of pay, rules, and working conditions, and to settle all disputes, whether arising out of the application of such agreements or otherwise, in order to avoid any interruption to commerce or to the operation of any carrier growing out of any dispute between the carrier and the employees thereof.

out of any dispute between the carrier and the employees thereof.

Second. All disputes between a carrier and its employees shall be considered, and, if possible, decided with all expedition, in conference between representatives designated and authorized so to confer, respectively, by the carriers and by the

employees thereof interested in the dispute.

Third. Representatives, for the purposes of this act, shall be designated by the respective parties in such manner as may be provided in their corporate organization or unincorporated association, or by other means of collective action without interference, influence, or coercion exercised by either party over the self-

organization or designation of representatives by the other.

Fourth. In case of a dispute between a carrier and its employees, arising out of grievances or out of the interpretation or application of agreements concerning rates of pay, rules, or working conditions, it shall be the duty of the designated representative or representatives of such carrier and of such employees, within ten days after the receipt of notice of a desire on the part of either party to confer in respect to such dispute, to specify a time and place at which such conference shall be held: *Provided* (1) That the place so specified shall be situated upon the railroad line of the carrier involved unless otherwise mutually agreed upon; and (2) that the time so specified shall allow the designated conferees reasonable opportunity to reach such place of conference, but shall not exceed twenty days from the receipt of such notice: *And provided further*, That nothing in this paragraph shall be construed to supersede the provisions of any agreement (as to conferences) then in effect between the parties.

ferences) then in effect between the parties.

Fifth. Disputes concerning changes in rates of pay, rules, or working conditions shall be dealt with as provided in section 6 and in other provisions of this

act relating thereto.

#### BOARDS OF ADJUSTMENT-GRIEVANCES-INTERPRETATION OF AGREEMENTS

Sec. 3. First. Boards of adjustment shall be created by agreement between any carrier or group of carriers, or the carriers as a whole, and its or their employees.

The agreement—

(a) Shall be in writing;

(b) Shall state the group or groups of employees covered by such adjustment

board;

(c) Shall provide that disputes between an employee or group of employees and a carrier, growing out of grievances or out of the interpretation or application of agreements concerning rates of pay, rules, or working conditions shall be handled in the usual manner up to and including the chief operating officer of the carrier designated to handle such disputes; but, failing to reach an adjustment in this manner, that the dispute shall be referred to the designated adjustment board by the parties, or by either party, with a full statement of the facts and all supporting data bearing upon the dispute;

(d) Shall provide that the parties may be heard either in person, by counsel, or by other representative, as they may respectively elect, and that adjustment boards shall hear and, if possible, decide promptly all disputes referred to them as provided in paragraph (c). Adjustment boards shall give due notice of all hearings to the employee or employees and the carrier or carriers involved in the

dispute;

(e) Shall stipulate that decisions of adjustment boards shall be final and binding on both parties to the dispute; and it shall be the duty of both to abide by such decisions.

by such decisions;

(f) Shall state the number of representatives of the employees and the number of representatives of the carrier or carriers on the adjustment board, which number of representatives, respectively, shall be equal;

(g) Shall provide for the method of selecting members and filling vacancies;

(h) Shall provide for the portion of expenses to be assumed by the respective parties;

(i) Shall stipulate that a majority of the adjustment board members shall

be competent to make an award, unless otherwise mutually agreed;

(j) Shall stipulate that adjustment boards shall meet regularly at such times and places as designated; and

(k) Shall provide for the method of advising the employees and carrier or

carriers of the decisions of the board.

Second. Nothing in this act shall be construed to prohibit an individual carrier and its employees from agreeing upon the settlement of disputes through such machinery of contract and adjustment as they may mutually establish.

#### BOARD OF MEDIATION

SEC. 4. First. There is hereby established, as an independent agency in the executive branch of the Government, a board to be known as the Board of Mediation and to be composed of five members appointed by the President, by and with the advice and consent of the Senate. The terms of office of the members first taking office shall expire, as designated by the President at the time of nomination, one at the end of the first year, one at the end of the second year, one at the end of the third year, one at the end of the fourth year, and one at the end of the fifth year, after January 1, 1926. The terms of office of all successors shall expire five years after the expiration of the terms for which their predecessors were appointed; but any member appointed to fill a vacancy occurring prior to. the expiration of the term for which his predecessor was appointed shall be appointed only for the unexpired term of his predecessor. Vacancies in the board shall not impair the powers nor affect the duties of the board nor of the remaining members of the board. A majority of the members in office shall constitute a quorum for the transaction of the business of the board. Each member of the board shall receive a salary at the rate of \$12,000 per annum, together with necessary traveling expenses and subsistence expenses, or per diem allowance in lieu thereof, subject to the provisions of law applicable thereto, while away from the principal office of the board on business required by this act. No person in the employment of or who is pecuniarily or otherwise interested in any organization of employees or any carrier shall enter upon the duties of or continue to be a member of the board.

A member of the board may be removed by the President for inefficiency, neglect of duty, malfeasance in office, or ineligibility, but for no other cause.

Second. The board shall annually designate a member to act as chairman. The board shall maintain its principal office in the District of Columbia, but it may meet at any other place whenever it deems it necessary. may designate one or more of its members to exercise the functions of the board in mediation proceedings. Each member of the board shall have power to administer oaths and affirmations. The board shall have a seal which shall be judicially noticed. The board shall make an annual report to Congress.

Third. The board may (1) appoint such experts and assistants to act in a confidential capacity and, subject to the provisions of the civil service laws, such other officers and employees, and (2) in accordance with the classification act of 1923 fix the salary of such experts, assistants, officers, and employees, and (3) make such expenditures (including expenditures for rent and personal services at the seat of government and elsewhere, for law books, periodicals, and books of reference, and for printing and binding, and including expenditures for salaries and compensation, necessary traveling expenses and expenses actually incurred for subsistence, and other necessary expenses of boards of arbitration, in accordance with the provisions of section 7) as may be necessary for the execution of the functions vested in the board, or in the boards of arbitration, and as may be provided for by the Congress from time to time. All expenditures of the board shall be allowed and paid on the presentation of itemized vouchers therefor approved by the chairman.

#### FUNCTIONS OF BOARD OF MEDIATION

SEC. 5. First. The parties, or either party, to a dispute between an employee or group of employees and a carrier may invoke the services of the Board of Mediation created by this act, or the Board of Mediation may proffer its services, in any of the following cases:

(a) A dispute arising out of grievances or out of the interpretation or application of agreements concerning rates of pay, rules, or working conditions not adjusted by the parties in conference and not decided by the appropriate adjustment board;

(b) A dispute which is not settled in conference between the parties, in respect

to changes in rates of pay, rules, or working conditions;

(c) Any other dispute not decided in conference between the parties.

In either event the said board shall promptly put itself in communication with the parties to such controversy, and shall use its best efforts, by mediation, to bring them to agreement. If such efforts to bring about an amicable adjustment through mediation shall be unsuccessful, the said board shall at once endeavor as its final required action (except as provided in paragraph third of this section and in section 10 of this act), to induce the parties to submit their controversy to arbitration in accordance with the provisions of this act.

Second. In any case in which a controversy arises over the meaning or the application of any agreement reached through mediation under the provisions of this act, either party to the said agreement, or both, may apply to the Board of Mediation for an interpretation as to the meaning or application of such agreement. The said board shall upon receipt of such request notify the parties to the controversy, and after a hearing of both sides give its interpretation within

thirty days.

Third. The Board of Mediation shall have the following duties with respect

to the arbitration of disputes under section 7 of this act:

(a) On failure of the arbitrators named by the parties to agree on the remaining arbitrator or arbitrators within the time set by section 7 of this act, it shall be the duty of the Board of Mediation to name such remaining arbitrator or arbitrators. It shall be the duty of the board in naming such arbitrator or arbitrators to appoint only those whom the board shall deem wholly disinterested in the controversy to be arbitrated and impartial and without bias as between the parties to such arbitration. Should, however, the board name an arbitrator or arbitrators not so disinterested and impartial, then, upon proper investigation and presentation of the facts, the board shall promptly remove such arbitrator. If an arbitrator named by the Board of Mediation, in accordance with the

If an arbitrator named by the Board of Mediation, in accordance with the provisions of this act, shall be removed by such board as provided by this act, or if such an arbitrator refuses or is unable to serve, it shall be the duty of the Board of Mediation, promptly, to select another arbitrator, in the same manner as provided in this act for an original appointment by the Board of Mediation.

(b) Any member of the Board of Mediation is authorized to take the acknowledgement of an agreement of arbitration under this act. When so acknowledged, or when acknowledged by the parties before a notary public or the clerk of a district court or a circuit court of appeals of the United States, such agreement to arbitrate shall be delivered to a member of said board, or transmitted to said

board, to be filed in its office.

(c) When an agreement to arbitrate has been filed with the Board of Mediation, or with one of its members, as provided by this section, and when the said board, or a member thereof, has been furnished the names of the arbitrators chosen by the parties to the controversy, it shall be the duty of the Board of Mediation to cause a notice in writing to be served upon said arbitrators, notifying them of their appointment, requesting them to meet promptly to name the remaining arbitrator or arbitrators necessary to complete the board of arbitration, and advising them of the period within which, as provided by the agreement to

arbitrate, they are empowered to name such arbitrator or arbitrators.

(d) Either party to an arbitration desiring the reconvening of a board of arbitration to pass upon any controversy arising over the meaning or application of an award may so notify the Board of Mediation in writing, stating in such notice the question or questions to be submitted to such reconvened board. Board of Mediation shall thereupon promptly communicate with the members of the board of arbitration, or a subcommittee of such board appointed for such purpose pursuant to a provision in the agreement to arbitrate, and arrange for the reconvening of said board or subcommittee, and shall notify the respective parties to the controversy of the time and place at which the board, or the subcommittee will meet for hearings upon the matters in controversy to be submitted to it. No evidence other than that contained in the record filed with the original award shall be received or considered by such reconvened board or subcommittee, except such evidence as may be necessary to illustrate the interpretations suggested by the parties. If any member of the original board is unable or unwilling to serve on such reconvened board or subcommittee thereof, another arbitrator shall be named in the same manner and with the same powers and duties as such original arbitrator.

(e) The Interstate Commerce Commission, the Bureau of Labor Statistics, and the custodian of the records, respectively, of the Railroad Labor Board, of the mediators designated in the act approved June 1, 1898, providing for mediation and arbitration, known as the Erdman Act, and of the Board of Mediation and Conciliation created by the act approved July 15, 1913, providing for mediation, conciliation, and arbitration, known as the Newlands Act, are hereby authorized and directed to transfer and deliver to the Board of Mediation created by this act any and all papers and documents heretofore filed with or transferred to them, respectively, bearing upon the settlement, adjustment, or determination of disputes between carriers and their employees or upon mediation or arbitration proceedings held under or pursuant to the provisions of any act of Congress in respect to such disputes; and the President is authorized to require the transfer and delivery to the Board of Mediation, created by this act, of any and all such papers and documents filed with or in the possession of any agency of the Government. The President is authorized to designate a custodian of the records and property of the Railroad Labor Board, until the transfer and delivery of such records to the Board of Mediation and the disposition of such property in such manner as the President may direct.

PROCEDURE IN CHANGING RATES OF PAY, RULES, AND WORKING CONDITIONS

Sec. 6. Carriers and the representatives of the employees shall give at least thirty days' written notice of an intended change affecting rates of pay, rules, or working conditions, and the time and place for conference between the representatives of the parties interested in such intended changes shall be agreed upon within ten days after the receipt of said notice, and said time shall be within the thirty days provided in the notice. Should changes be requested from more than one class or associated classes at approximately the same time, this date for the conference shall be understood to apply only to the first conference for each class, it being the intent that subsequent conferences in respect to each request shall be held in the order of its receipt and shall follow each other with reasonable promptness. In every case where such notice of intended change has been given, or conferences are being held with reference thereto, or the services of the Board of Mediation have been requested by either party, or said board has proffered its services, rates of pay, rules, or working conditions shall not be altered by the carrier until the controversy has been finally acted upon, as required by section 5 of this act, by the Board of Mediation, unless a period of ten days has elapsed after termination of conferences without request for or proffer of the services of the Board of Mediation.

#### ARBITRATION

Sec. 7. First. Whenever a controversy shall arise between a carrier or carriers and its or their employees which is not settled either in conference between representatives of the parties or by the appropriate adjustment board or through mediation, in the manner provided in the preceding sections, such controversy may, by agreement of the parties to such controversy, be submitted to the arbitration of a board of three (or, if the parties to the controversy so stipulate, of six) persons: Provided, however, That the failure or refusal of either party to submit a controversy to arbitration shall not be construed as a violation of any legal obligation imposed upon such party by the terms of this act or otherwise.

Second. Such board of arbitration shall be chosen in the following manner:
(a) In the case of a board of three the carrier or carriers and the representatives of the employees, parties respectively to the agreement to arbitrate, shall each name one arbitrator; the two arbitrators thus chosen shall select a third arbitrator. If the arbitrators chosen by the parties shall fail to name the third arbitrator within five days after their first meeting, such third arbitrator shall be named by the Board of Mediation.

(b) In the case of a board of six the carrier or carriers and the representatives of the employees, parties respectively to the agreement to arbitrate, shall each name two arbitrators; the four arbitrators thus chosen shall, by a majority vote, select the remaining two arbitrators. If the arbitrators chosen by the parties shall fail to name the two arbitrators within fifteen days after their first meeting, the said two arbitrators, or as many of them as have not been named, shall be ramed by the Board of Madiation

named by the Board of Mediation.

Third. (a) When the arbitrators selected by the respective parties have agreed upon the remaining arbitrator or arbitrators, they shall notify the Board of Mediation; and, in the event of their failure to agree upon any or upon all of the necessary arbitrators within the period fixed by this act, they shall, at the

expiration of such period, notify the Board of Mediation of the arbitrators selected,

if any, or of their failure to make or to complete such selection.
(b) The board of arbitration shall organize and select its own chairman and make all necessary rules for conducting its hearings: Provided, however, That the board of arbitration shall be bound to give the parties to the controversy a full and fair hearing, which shall include an opportunity to present evidence in support of their claims, and an opportunity to present their case in person, by counsel,

or by other representative as they may respectively elect.

(c) Upon notice from the Board of Mediation that the parties, or either party, to an arbitration desire the reconvening of the board of arbitration (or a subcommittee of such board of arbitration appointed for such purpose pursuant to the agreement to arbitrate) to pass upon any controversy over the meaning or application of their award, the board, or its subcommittee, shall at once reconvene. No question other than, or in addition to, the questions relating to the meaning or application of the award, submitted by the party or parties in writing, shall be considered by the reconvened board of arbitration or its subcommittee.

Such rulings shall be acknowledged by such board or subcommittee thereof in the same manner, and filed in the same district court clerk's office, as the original

award and become a part thereof.

(d) No arbitrator, except those chosen by the Board of Mediation, shall be incompetent to act as an arbitrator because of his interest in the controversy to be arbitrated, or because of his connections with or partiality to either of the

parties to the arbitration.

(e) Each member of any board of arbitration created under the provisions of this act named by either party to the arbitration shall be compensated by the party naming him. Each arbitrator selected by the arbitrators or named by the Board of Mediation shall receive from the Board of Mediation such compensation as the Board of Mediation may fix, together with his necessary traveling expenses and expenses actually incurred for subsistence, while serving as an arbitrator.

(f) The board of arbitration shall furnish a certified copy of its award to the respective parties to the controversy, and shall transmit the original, together with the papers and proceedings and a transcript of the evidence taken at the hearings, certified under the hands of at least a majority of the arbitrators, to the clerk of the district court of the United States for the district wherein the controversy arose or the arbitration is entered into, to be filed in said clerk's office as hereinafter provided. The said board shall also furnish a certified copy of its award, and the papers and proceedings, including testimony relating thereto, to the Board of Mediation, to be filed in its office; and in addition a certified copy of its award shall be filed in the office of the Interstate Commerce Commission: Provided, however, That such award shall not be construed to diminish or extinguish any of the powers or duties of the Interstate Commerce Commission, under the interstate commerce act, as amended.

(g) A board of arbitration may, subject to the approval of the Board of Mediation, employ and fix the compensation of such assistants as it deems necessary in carrying on the arbitration proceedings. The compensation of such employees, together with their necessary traveling expenses and expenses actually incurred for subsistence, while so employed, and the necessary expenses of boards of arbi-

tration, shall be paid by the Board of Mediation.

Whenever practicable, the board shall be supplied with suitable quarters in any Federal building located at its place of meeting or at any place where the

board may conduct its proceedings or deliberations.

(h) All testimony before said board shall be given under oath or affirmation, and any member of the board shall have the power to administer oaths or affirma-The board of arbitration, or any member thereof, shall have the power to require the attendance of witnesses and the production of such books, papers, contracts, agreements, and documents as may be deemed by the board of arbitration material to a just determination of the matters submitted to its arbitration, and may for that purpose request the clerk of the district court of the United States for the district wherein said arbitration is being conducted to issue the necessary subpœnas, and upon such request the said clerk or his duly authorized deputy shall be, and he hereby is, authorized, and it shall be his duty, to issue In the event of the failure of any person to comply with any such such subpænas. subpœna, or in the event of the contumacy of any witness appearing before the board of arbitration, the board may invoke the aid of the United States courts to compel witnesses to attend and testify and to produce such books, papers, contracts, agreements, and documents to the same extent and under the same conditions and penalties as provided for in the act to regulate commerce approved

February 4, 1887, and the amendments thereto.

Any witness appearing before a board of arbitration shall receive the same fees and mileage as witnesses in courts of the United States, to be paid by the party securing the subpoena.

Sec. 8. The agreement to arbitrate—

(a) Shall be in writing;(b) Shall stipulate that the arbitration is had under the provisions of this act;

(c) Shall state whether the board of arbitration is to consist of three or of six

members;

- (d) Shall be signed by the duly accredited representatives of the carrier or carriers and the employees, parties respectively to the agreement to arbitrate, and shall be acknowledged by said parties before a notary public, the clerk of a district court or circuit court of appeals of the United States, or before a member of the Board of Mediation, and, when so acknowledged, shall be filed in the office of the Board of Mediation
- (e) Shall state specifically the questions to be submitted to the said board for decision; and that, in its award or awards, the said board shall confine itself

strictly to decisions as to the questions so specifically submitted to it;

(f) Shall provide that the questions, or any one or more of them, submitted by the parties to the board of arbitration may be withdrawn from arbitration on notice to that effect signed by the duly accredited representatives of all the parties and served on the board of arbitration;

(g) Shall stipulate that the signatures of a majority of said board of arbitration affixed to their award shall be competent to constitute a valid and binding award;

- (h) Shall fix a period from the date of the appointment of the arbitrator or arbitrators necessary to complete the board (as provided for in the agreement) within which the said board shall commence its hearings:
- (i) Shall fix a period from the beginning of the hearings within which the said board shall make and file its award: Provided, That the parties may agree at any time upon an extension of this period;

(j) Shall provide for the date from which the award shall become effective

and shall fix the period during which the award shall continue in force;

(k) Shall provide that the award of the board of arbitration and the evidence of the procedings before the board relating thereto, when certified under the hands of at least a majority of the arbitrators, shall be filed in the clerk's office of the district court of the United States for the district wherein the controversy arose or the arbitration was entered into, which district shall be designated in the agreement; and, when so filed, such award and proceedings shall constitute the full and complete record of the arbitration;

(1) Shall provide that the award, when so filed, shall be final and conclusive upon the parties as to the facts determined by said award and as to the merits of

the controversy decided:

(m) Shall provide that any difference arising as to the meaning, or the application of the provisions, of an award made by a board of arbitration shall be referred back for a ruling to the same board, or, by agreement, to a subcommittee of such board; and that such ruling, when acknowledged in the same manner, and filed in the same district court clerk's office, as the original award, shall be a part of and shall have the same force and effect as such original award; and

(n) Shall provide that the respective parties to the award will each faithfully

execute the same.

The said agreement to arbitrate, when properly signed and acknowledged as herein provided, shall not be revoked by a party to such agreement: Provided, however, That such agreement to arbitrate may at any time be revoked and canceled by the written agreement of both parties, signed by their duly accredited representatives, and (if no board of arbitration has yet been constituted under the agreement) delivered to the Board of Mediation or any member thereof; or, if the board of arbitration has been constituted as provided by this act, delivered to such board of arbitration.

Sec. 9. First. The award of a board of arbitration, having been acknowledged as herein provided, shall be filed in the clerk's office of the district court designated

in the agreement to arbitrate.

Second. An award acknowledged and filed as herein provided shall be conclusive on the parties as to the merits and facts of the controversy submitted to arbitration, and unless, within ten days after the filing of the award, a petition to impeach the award, on the grounds hereinafter set forth, shall be filed in the clerk's office of the court in which the award has been filed, the court shall enter judgment on the award, which judgment shall be final and conclusive on the parties.

Third. Such petition for the impeachment or contesting of any award so filed shall be entertained by the court only on one or more of the following grounds:

(a) That the award plainly does not conform to the substantive requirements laid down by this act for such awards, or that the proceedings were not substantially in conformity with this act;

(b) That the award does not conform, nor confine itself, to the stipulations of

the agreement to arbitrate; or

(c) That a member of the board of arbitration rendering the award was guilty of fraud or corruption; or that a party to the arbitration practiced fraud or corruption which fraud or corruption affected the result of the arbitration: Provided, however, That no court shall entertain any such petition on the ground that an award is invalid for uncertainty; in such case the proper remedy shall be a submission of such award to a reconvened board, or subcommittee thereof, for interpretation, as provided by this act: Provided further, That an award contested as herein provided shall be construed liberally by the court, with a view to favoring its validity, and that no award shall be set aside for trivial irregularity or

clerical error, going only to form and not to substance.

Fourth. If the court shall determine that a part of the award is invalid on some ground or grounds designated in this section as a ground of invalidity, but shall determine that a part of the award is valid, the court shall set aside the entire award: *Provided, however*, That, if the parties shall agree thereto, and if such valid and invalid parts are separable, the court shall set aside the invalid

part, and order judgment to stand as to the valid part.

Fifth. At the expiration of ten days from the decision of the district court upon the petition filed as aforesaid, final judgment shall be entered in accordance with said decision, unless during said ten days either party shall appeal therefrom to the circuit court of appeals. In such case only such portion of the record shall be transmitted to the appellate court as is necessary to the proper understanding and consideration of the questions of law presented by said petition and to be decided.

Sixth. The determination of said circuit court of appeals upon said questions shall be final, and, being certified by the clerk thereof to said district court, judgment pursuant thereto shall thereupon be entered by said district court.

Seventh. If the petitioner's contentions are finally sustained, judgment shall be entered setting aside the award in whole or, if the parties so agree, in part; but in such case the parties may agree upon a judgment to be entered disposing of the subject matter of the controversy, which judgment when entered shall have the same force and effect as judgment entered upon an award.

Eighth. Nothing in this act shall be construed to require an individual employee to render labor or service without his consent, nor shall anything in this act be construed to make the quitting of his labor or service by an individual employee an illegal act; nor shall any court issue any process to compel the performance by an individual employee of such labor or service, without his consent.

#### EMERGENCY BOARD

Sec. 10. If a dispute between a carrier and its employees be not adjusted under the foregoing provisions of this act and should, in the judgment of the Board of Mediation, threaten substantially to interrupt interstate commerce to a degree such as to deprive any section of the country of essential transportation service, the Board of Mediation shall notify the President, who may thereupon, in his discretion, create a board to investigate and report respecting such dispute. Such board shall be composed of such number of persons as to the President may seem desirable: Provided, however, That no member appointed shall be pecuniarily or otherwise interested in any organization of employees or The compensation of the members of any such board shall be fixed any carrier. by the President. Such board shall be created separately in each instance and it shall investigate promptly the facts as to the dispute and make a report thereon to the President within thirty days from the date of its creation.

There is hereby authorized to be appropriated such sums as may be necessary for the expenses of such board, including the compensation and the necessary traveling expenses and expenses actually incurred for subsistence, of the members of the board. All expenditures of the board shall be allowed and paid on the

presentation of itemized vouchers therefor approved by the chairman.

After the creation of such board and for thirty days after such board has made its report to the President, no change, except by agreement, shall be made by the parties to the controversy in the conditions out of which the dispute arose.

#### GENERAL PROVISIONS

Sec. 11. If any provision of this act, or the application thereof to any person or circumstance, is held invalid, the remainder of the act, and the application of such provision to other persons or circumstances, shall not be affected thereby.

Sec. 12. There is hereby authorized to be appropriated such sums as may be necessary for expenditure by the Board of Mediation in carrying out the pro-

visions of this act.

Sec. 13. (a) Paragraph "Second" of subdivision (b) of section 128 of the Judicial Code, as amended, is amended to read as follows:

"Second. To review decisions of the district courts, under section 9 of the

railway labor act."

(b) Section 2 of the act entitled "An act to amend the Judicial Code, and to further define the jurisdiction of the circuit court of appeals and of the Supreme Court, and for other purposes," approved February 13, 1925, is amended to

read as follows:

"Sec. 2. That cases in a circuit court of appeals under section 9 of the railway labor act; under section 5 of 'An act to create a Federal Trade Commission, to define its powers and duties, and for other purposes, approved September 26, 1914; and under section 11 of 'An act to supplement existing laws against unlawful restraints and monopolies, and for other purposes,' approved October 15, 1914, are included among the cases to which sections 239 and 240 of the Judicial

Code shall apply."
Sec. 14. Title III of the transportation act, 1920, and the act approved July 15, 1913, providing for mediation, conciliation, and arbitration, and all acts and parts of acts in conflict with the provisions of this act are hereby repealed, except that the members, secretary, officers, employees, and agents of the Railroad Labor Board, in office upon the date of the passage of this act, shall receive their salaries for a period of 30 days from such date, in the same manner as though this act had not been passed.

Approved, May 20, 1926.

#### ORGANIZATION

The Board of Mediation as established by the organic act is composed of five members appointed by the President, by and with the advice and consent of the Senate. The terms of office of the members first appointed were established to expire one at the end of the first year after January 1, 1926, one at the end of the second year, one at the end of the third year, one at the end of the fourth year, and one at the end of the fifth year, respectively.

The terms of office of their successors are for a period of five years from the date of appointment, except where the appointment is made to complete the unexpired term of the original appointee.

The board annually designates one of its members to act as chair-

man for the ensuing year.

The present organization of the board, in addition to the five members and their secretaries, comprises the office of the secretary, the division of administration, and three technical divisions, an administrative and clerical staff of 27 employees, making a total force of 37.

#### OFFICE OF THE SECRETARY

The secretary directs, for the board, all investigations and inquiries conducted by the technical staff, including the assignment of work to the technical divisions and their general supervision, and has general direction for the board of administrative affairs.

#### DIVISION OF ADMINISTRATION

The chief of the division of administration has charge, under the secretary, of all purely administrative matters arising in connection with the board's business and is charged with the custody and disbursement of the board's funds and the auditing of its accounts.

#### TECHNICAL DIVISIONS

It was found advisable, on account of the specialized character of agreements negotiated between carriers and their several classes of employees, to establish three technical divisions—one to deal with problems affecting the clerical, dispatching, supervisory, and station employees; one dealing with the problems affecting maintenance forces; and one covering train and engine service employees. The chiefs of these respective divisions have charge, under the secretary, of all inquiries relating to applications for the services of the board, act as mediators when so authorized, and as technical advisers to the board in their respective fields.

On account of the number of requests made upon the board for its services it has been found necessary much of the time during the year to utilize the services of these technical division chiefs as mediators. In addition to the three mediators thus designated and the continuous services of board members in mediation one additional mediator

is employed.

#### FINANCIAL STATEMENT

For the fiscal year ended June 30, 1928, the appropriations by Congress for the Board of Mediation and its services were as follows:

Salaries and expenses, Board of Mediation	\$237,000
Printing and binding, Board of Mediation.	3, 000
Salaries and expenses, arbitration boards	100, 000
Emergency boards, railway labor act	50, 000

The following table shows the principal items of expenditure from these funds and the unexpended balance at the end of the fiscal year:

<b>-</b>	
Salaries, Board of Mediation	\$151, 388. 01
Rent of quarters	13, 761, 12
Expenses incident to travel	
Printing and binding	
Other operating expenses	5, 505, 06
Expenses of arbitration boards	77, 362, 50
Expenses of emergency boards	
Total	274, 187, 70
Unexpended balance, all funds	115, 812. 30
<u>-</u>	
Total	390, 000, 00

Statement showing travel on official business by officers and employees (other than those who in the discharge of their regular duties are required to travel constantly) from Washington to points outside of the District of Columbia during the fiscal year ended June 30, 1928, as required by the act of Congress approved May 22, 1908 (35 Stat. 244), and a statement showing typewriters, adding machines, etc., exchanged by this board during the fiscal year ended June 30, 1928, as required by section 5 of the act of March 4, 1915 (38 Stat. 1161), will be transmitted to Congress in the usual form.

#### THE WORK OF THE BOARD

During the fiscal year ended June 30, 1928, the Board of Mediation received 98 separate applications for its services in the adjustment of differences concerning rates of pay, rules, or working conditions between carriers and employee organizations, making a total of 363 such applications received since its creation. The 98 cases received involved 21 railroad labor organizations and 176 carriers. The individual cases presented varied widely in the number of carriers and employees involved and in the character of questions at issue. One case affecting a regional area involved 90 carriers and 25,000 employees; another case involved 89 carriers and 55,000 employees; in other cases only a single carrier and groups as small as 18 employees participated. Approximately 1,600 carriers, subject to the interstate commerce act and under the direction of 791 operating organizations, and about 2,000,000 employees are eligible for the services of our board under the act.

Of the 363 cases submitted to our board 256 had been disposed of by June 30, 1928, and 145 of these were settled during the fiscal year covered by this report. Of these 145 cases, 84 were settled through mediation, 14 cases were submitted to arbitration, 37 cases were withdrawn through mediation, 8 cases were withdrawn without mediation consideration, and 2 cases were closed by board action. In five of the cases reported as having been disposed of during the previous year through submission to boards of arbitration, the agreements to arbitrate were subsequently canceled. Two of these cases were later settled by mediation and three by withdrawal. By the end of the year 9 out of the 14 cases submitted to arbitration had been concluded by awards under the act. (Details regarding settlements appear in tabular form hereafter.) At the end of the year, 107 of the total of 363 cases received still remained unsettled. Of this number 58 had been assigned for mediation and were being held in abeyance awaiting the arrangement of mediation conferences. remaining 49 cases had not been accepted for mediation.

In addition to the foregoing rates of pay, rules or working condition cases, the board received during the year applications for its services in the adjustment of 58 other cases, for the most part grievances matters involving the interest of employees as affected by the application of rules or of discipline. During the preceding year 62 cases of similar character were received. Of this total of 120 grievance cases 3 have been disposed of, 2 by voluntary withdrawal and 1 through mediation.

The consideration of grievance matters by the Board of Mediation, as provided in the railway labor act, contemplates the creation of appropriate adjustment boards. Such adjustment boards have not been generally created. Consequently, the Board of Mediation has been hampered in its efforts to render services in such cases. In several instances, however, during the mediation of wage and rules differences, contingent or related grievance matters have been adjusted.

Table 1.—Cases of mediation and arbitration under the railway labor act, July 1, 1927, to June 30, 1928

	App	olication			Employees involv	ed	Media	ation conferences		
Case No.	Date received	Made by—	Parties involved	Approx- imate mileage operated	Class	Approximate number	Began (date)	Place (city)	Settled by—	Date settle- ment reached
C-6	1926 July 10	Employees	The Order of Railroad Telegraphers with Southern Pacific Lines in Texas and Loui- sians.	4, 322	Station, telegraph, and tower service.	800	1927 June 2	Houston, Tex	Mediation	1927 July 23
C-14	Sept. 13	do	American Train Dispatchers Association with Denver & Rio Grande Western	2, 593	Train dispatchers	42	Feb. 21	Denver, Colo	do	Dec. 13
C-27	Aug. 12	Joint	R. R. Co. Brotherhood of Locomotive Engineers, Brotherhood of Railroad Trainmen, Order of Railway Conductors with Fort Dodge, Des Moines & Southern R. R. Co.	150	Train and engine service.	50			Board action 1_	
C-29	Aug. 13		Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Station Employees with Ogden Union Ry. & Depot Co.					Ogden, Utah		
C-30	Aug. 18	do	do		do	<b></b>	do	do	do	Do.
C-35	Aug. 17	do	Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Station Employees with Central Vermont Ry. Co.	493	do	540	1927 Aug. 22	St. Albans, Vt	do	1927 Aug. 27
C-37	Sept. 1	do	Dining Car Cooks and Waiters' Union with Southern Pacific Co. (Pacific system).	8, 929	Cooks and waiters	1, 250	•	San Francisco, Calif.	do	
C-41	Sept. 2	do	Marine Engineers' Beneficial Association with Southern Pacific Co. (Pacific system), Atchison, Topeka & Santa Fe Coast Lines, Northwestern Pacific R. R. Co.,		Marine engineers	300	1926 Sept. 8	do	Mediation 2	Apr. 6
C-45	Sept. 4	do	Western Pacific R. R. Co. National Organization Masters, Mates, and Pilots of America with Southern Pacific Co. (Pacific system), Atchison, Topeka & Santa Fe coast lines, Northwestern Pa- cific R. R. Co., Western Pacific R. R. Co.		Masters, mates, and pilots.	430	Sept. 16	do	do	Mar. 27

C-50	Sept. 11do	American Train Dispatchers Association with St. Louis-San Francisco Ry. Co.	4, 902	Train dispatchers	82	1927 May 25	St. Louis, Mo	Mediation	Mar. 1927	3
C-52	Sept. 13do	American Train Dispatchers Association with Northern Pacific Ry. Co.	6, 635	do	93	May 17	St. Paul, Minn	do	Dec. 2	0
C-60	Sept. 15	Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Station Employees with Denver Union Terminal Co.		Clerical employees		-	·		Dec.	h
C-61	Sept. 13do	Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Station Employees with Denver & Rio Grande Western R. R. Co.	2, 593	do	1, 450	Mar. 14	do	do	Sept. 2	7 N
C-67	Sept. 20do	Brotherhood of Maintenance of Way Employees with Duluth, South Shore & Atlantic Ry. Co. (Mineral Range R. R. Co.).	649	Maintenance of way employees.	800	Feb. 9	Minneapolis, Minn.	do	Oct.	ı P
C-68	dodo	Brotherhood of Maintenance of Way Employees with Minneapolis, St. Paul &	4, 409	do	4, 850	do	do	do	Do.	KEY
C-75	Sept. 28do	Sault Ste. Marie Ry. Co. American Train Dispatchers Association with Denver & Rio Grande Western R. R. Co.	2, 593	Train dispatchers	42	Feb. 21	Denver, Colo	do	Dec. 13	, OKT
C-76	Sept. 25do	American Train Dispatchers Association with St. Louis-San Francisco Ry. Co.	4, 902	do	50	May 25	St. Louis, Mo	Withdrawn 3	Oct. 13	3 0
C-79	Oct. 6do	Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Station Employees with Minneapolis, St. Paul & Sault Ste. Marie Ry. Co.	4, 409	Clerical employees	2, 210	Nov. 29	St. Paul, Minn	Mediation	Dec. 28	, BOA
C-84	Oct. 7do	American Train Dispatchers Association with Missouri-Kansas-Texas R. R. Co.	3, 660	Train dispatchers	43	Mar. 24	St. Louis, Mo	do	1928 Mar. 3	, ह
C-85	dodo	American Train Dispatchers Association with Great Northern Ry. Co.	8, 164	do	95	Sept. 3	St. Paul, Minn	Mediation	1927 Dec. 20	) <u>Ç</u>
C-91	Oct. 6do	American Train Dispatchers Association with Missouri-Kansas-Texas R. R. Co.	3, 660	do	43	Mar. 24	St. Louis, Mo	Withdrawn 3	1928 Mar. 3	X EL
C-94	Oct. 3do	American Train Dispatchers Association with Southern Pacific Co. (Pacific system).	8, 928	do	175	May 3	San Francisco, Calif.	Mediation	1927 Dec. 22	ÃT.
C-96	Oct. 11do	American Train Dispatchers Association with Colorado & Southern Ry. Co.	1, 054	do	9	Mar. 10	Denver, Colo	do	1928 Mar. 28	; O

<sup>&</sup>lt;sup>1</sup> The board closed its file. No jurisdiction.
<sup>2</sup> This case was closed by arbitration agreement; however, before arbitrators were appointed, mediation conferences were resumed, and a mediation agreement was substituted for the arbitration agreement.
<sup>3</sup> A mediation withdrawal agreement was signed by the parties, and witnessed by the mediator.

Table 1.—Cases of mediation and arbitration under the railway labor act, July 1, 1927, to June 30, 1928—Continued

	App	lication			Employees involv	ed	Media	ation conferences		
Case No.	Date received	Made by—	Parties involved	Approx- imate mileage operated	Class	Ap- prox- imate num- ber	Began (date)	Place (city)	Settled by-	Date settle- ment reached
C-98	1926 Oct. 11	Employees	American Train Dispatchers Association with Oregon-Washington R. R. & Navi- gation Co.	2, 337	Train dispatchers	23	1927		Withdrawn 4	1927 Nov. 3
C-99 C-101	do	do	Railroad Yardmasters of America with Min- nesota Transfer Ry. Co.	2, 337 110	Yardmasters	23 7	May 11	Minneapolis, Minn.	Mediation	Do. Nov. 29
C-103	do	do	Brotherhood of Maintenance of Way Employees with Southern Pacific Co. (Pacific system).	8, 929	Maintenance of way employees.	19,000	Aug. 17	San Francisco, Calif.	do	}
C-105	Oct. 15	do	American Train Dispatchers Association with Mobile & Ohio R. R. Co.	1, 161	Train dispatchers	91	Mar. 14	St. Louis, Mo	Withdrawn 5	1
C-111	Oct. 22	do	American Train Dispatchers Association with Minnesota & International Rv. Co.	211	do	4	May 9	Minneapolis, Minn.	do.6	1927 July 14
C-112	Oct. 25	do	Brotherhood of Railway & Steamship Clerks, Freight Handlers, Express, and Station	2, 244	Clerical employees	2, 214	Jan. 27	Detroit, Mich	do.5	Aug. 6
C-126	Nov. 9	Carrier	Employees with Pere Marquette Ry. Co. Boston & Maine R. R. with Brotherhood of Railroad Station Employees.	2, 085	Crossing tenders, pump men, lamp	933	July 19	Boston, Mass	Mediation	Aug. 16
C-128	Nov. 13	Employees	Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express, and Station Employees with Colorado & Southern Ry. Co.	1, 054	men, etc. Clerical employees	470	Mar. 23	Denver, Colo	do	
C-129	Nov. 19	do	Brotherhood of Dining Car Conductors with Colorado & Southern Ry. Co. and Fort	1, 545	Dining-car conductors.	12	Mar. —	do	Withdrawn 6	1928 Jan. 9
C-132	Nov. 20	do	Worth & Denver City Ry. Co. Brotherhood of Maintenance of Way Employees with Chicago, Indianapolis & Louisville Ry. Co.	658	Maintenance of way employees.	1, 100	Mar. 5	Chicago, Ill	do.7	Mar. 29
C-134	Nov. 26	do	The Order of Railroad Telegraphers with Pere Marquette Ry. Co.	2, 244	Station, telegraph, and tower service.	590	Jan. 27	Detroit, Mich	do.5	1927 July 29

1		1	•			1	I		,	1928
C-144	Dec. 8	do	Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Station Employees with Chicago, Indian- apolis & Louisville Ry. Co.	650	Clerical employees	450	Mar. 26	Chicago, Ill	Mediation	Feb. 7
C-145	Dec. 9	do	American Train Dispatchers Association with Chicago, Burlington & Quincy R. R. Co.	9, 392	Train dispatchers	141	1928 Jan. 20	do	do	Mar. 12
CI-146	do	do	Brotherhood of Maintenance of Way Employees with New York, New Haven & Hartford R. R. Co. and Central New England Ry. Co.	2, 149	Section foremen and assistants.	500	1926 Dec. 14	New Haven, Conn.	Withdrawn 3	Jan. 26
C-152	Dec. 24	do	American Train Dispatchers Association with International-Great Northern R. R. Co.	1, 071	Train dispatchers	20	1927 June 2	St. Louis, Mo	Mediation	Mar. 3
C-153	Dec. 27	do	Brotherhood of Maintenance of Way Employees with Colorado & Southern Rv. Co.	1, 054	Maintenance of way employees.	1, 150	Apr. 6	Denver, Colo	do	1927 Nov. 8
C-154	Dec. 29	do	Brotherhood of Railroad Station Employees with Boston & Maine R. R.	2, 085	Crossing tenders, pump men, lamp men, etc.	933	July 19	Boston, Mass	do	Aug. 16
C-157	Jan. 8	do	American Train Dispatchers' Association	1, 208	Train dispatchers	34			Withdrawn 6	Oct. 18
C-160	Jan. 10	Carrier	with Los Angeles & Salt Lake R. R. Co. Chicago, Burlington & Quincy R. R. Co. with the Order of Railroad Telegraphers.	9, 404	Station, telegraph, and tower service.	2, 300	June 3	Chicago, Ill	Mediation	Aug. 31
C-161	Jan. 11	Employees		1, 749	Maintenance of way employees.	2,000	May 16	do	do	Dec. 13
C-162	Jan. 13	do	The Order of Railroad Telegraphers with	9, 404	Station, telegraph, and	2, 300	June 3	do	do	Aug. 31
C-164	Jan. 17	Joint	Chicago, Burlington & Quincy R. R. Co. The Order of Railroad Telegraphers with the Baltimore & Ohio R. R. Co.	5, 323	tower service.	1, 833	July 12	Baltimore, Md	Arbitration	July 16
C-165	Jan. 20	Employees	American Train Dispatchers Association with Gulf coast lines.	1, 173	Train dispatchers	16	June 2	Houston, Tex	Mediation	1928 Mar. 3
C-170	Jan. 26	Joint	Brotherhood of Railroad Signalmen of America with the Baltimore & Ohio R. R. Co.	5, 323	Signalmen	700	July 19	Baltimore, Md	Withdrawn 5	1927 July 29
C-171	Jan. 27	Employees		1, 208	Station, telegraph, and tower service.	200	May 31	Los Angeles, Calif.	Mediation 2	1928 Feb. 20

<sup>&</sup>lt;sup>2</sup> This case was closed by arbitration agreement; however, before arbitrators were appointed, mediation conferences were resumed, and a mediation agreement was substituted

<sup>&</sup>lt;sup>1</sup> This case was closed by arbitration agreement; nowever, before arbitrators were appointed, mediation conferences were resumed, and a mediation agreement was substituted for the arbitration agreement.

3 A mediation withdrawal agreement was signed by the parties, and witnessed by the mediator.

4 Withdrawn by the parties prior to commencement of mediation proceedings.

5 This case was closed by arbitration agreement; however, before arbitrators were appointed, the parties composed their differences and withdrew the case.

6 Withdrawn by the parties, after several mediation conferences had been conducted.

7 While the questions submitted for mediation pertained to changes in rates and rules, it was found necessary to dispose of a question of representation before proceeding with questions presented. The representation question was cattled by mediation agreement.

Table 1.—Cases of mediation and arbitration under the railway labor act, July 1, 1927, to June 30, 1928—Continued

	App	olication			Employees involved		Medi	ation conferences		
Case No.	Date received	Made by—	Parties involved	Approx- imate mileage operated	Class	Ap- prox- imate num- ber	Began (date)	Place (city)	Settled by—	Date settle- ment reached
C-172 C-175	1927 Jan. 28 Feb. 7	Employees	The Order of Railroad Telegraphers with Washington Terminal Co. Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Station Employees with Great Northern Ry. Co.	8, 164	Station, telegraph, and tower service. Clerical employees	55 4,000	1927 June Feb. 24	Washington, D. C. St. Paul, Minn		1927 July 1 Do.
C-176	Feb. 12	do	The Order of Railroad Telegraphers with Chicago & Western Indiana R. R. Co.	168	Station, telegraph, and tower service.	62	May 5	Chicago, Ill	Mediation	Feb. 7
C-177	Feb. 11	do	Railroad Yardmasters of America with Gulf	1, 173	Yardmasters	9	Dec. 8	Houston, Tex	Withdrawn 6	
C-178	Feb. 10	Joint	The Order of Railroad Telegraphers with Grand Central Terminal (New York City).		Station, telegraph, and tower service.	60	Sept. 14	New York, N. Y	Arbitration	Sept. 22
C-180	Feb. 12	Employees	The Order of Railroad Telegraphers with Quincy, Omaha & Kansas City R. R. Co.	251	do	33	May 9	Kansas City, Mo	Mediation	1928 May 9
C-184	Feb. 16	do	Sailors' Union of the Great Lakes, Marine Firemen, Oilers, Water Tenders, and Coal Passers' Union of the Great Lakes with Pere Marquette Ry. Co., Grand Trunk R. R. Co., and Wabash Ry. Co.		Ferryboat men	165	Sept. 1	Detroit, Mich	Withdrawn 6	Nov. 23
C-185	Feb. 17	do	Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Station Employees with Chicago &	1,067	Clerical employees	1, 206	Dec. 6	Chicago, Ill	Mediation	Mar. 16
C-187	Feb. 23	Carrier	Eastern Illinois Ry. Co. Quincy, Omaha & Kansas City R. R. Co.	251	Station, telegraph, and	33	May 9	Kansas City, Mo.	do	May 9
C-189	Mar. 1	Employees	with the Order of Railroad Telegraphers. Order of Sleeping Car Conductors with the Pullman Co.	126, 907	tower service. Sleeping-car conduc-	3, 000	June 9	Chicago, Ill	do	Mar. 1
C-190	Mar. 5	do	Printing Co.  Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Station Employees with Kansas City Terminal Ry. Co.		tors. Baggage and mail room employees.	500	Мау 3	Kansas City, Mo	Arbitration	Мау 5

C-192	Mar. 9	do	The Order of Railroad Telegraphers with Denver & Rio Grande Western R. R. Co.	2, 691	Station, telegraph, and tower service.	381	Oct. 15	Denver, Colo	Mediation	<sup>8</sup> Jan. 28 <sup>9</sup> Feb. 18
C-194	Mar. 14	do	and Rio Grande Southern R. R. Co. The Order of Railroad Telegraphers with Chicago Great Western R. R. Co.	1,500	do	403	Sept. 11	Chicago, Ill	do	Jan. 11
C-195	Mar. 14	Joint	Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Station Employees with Texas & Pacific	1, 953	Clerical employees	1, 700	Sept. 26	Dallas, Tex	Mediation	1927 Oct. 7
CI-201	Mar. 22	Employees	Ry. Co. Shop Crafts Protective League with South-	8, 929	Shopmen	1,500	Aug. 8	San Francisco,	do	Aug. 10
C-202	Mar. 23	Joint	ern Pacific Co. (Pacific system). The Order of Railroad Telegraphers with	1, 260	Station, telegraph, and	401	June 13	Calif. Nashville, Tenn	Withdrawn 6	Dec. 3
C-203	do	Employees	Nashville, Chattanooga & St. Louis Ry. Brotherhood of Maintenance of Way Em-	8, 164	tower service.  Maintenance of way	6, 700	do	St. Paul, Minn	Mediation	Oct. 26
C-204	Mar. 26	Joint	ployees with Great Northern Ry. Co. The Order of Railroad Telegraphers with Louisville & Nashville R. R. Co.	5, 059	employees. Station, telegraph, and tower service.	1,800	Aug. 3	Louisville, Ky	Withdrawn 4	Sept. 30
C-205	Mar. 28	Employees	Brotherhood of Railroad Signalmen of America with Illinois Central system and Yazoo	6, 740	Signalmen	700	1928 Jan. 23	Chicago, Ill	Mediation	1928 Mar. 13
C-206	do	do	& Mississippi Valley Ry. Co. Brotherhood of Locomotive Engineers, and Brotherhood of Locomotive Firemen and Enginemen with Southern Pacific Lines in Texas and Loufisiana.	44	Engine service			Houston, Tex	Withdrawn 6	Mar. 5
CI-207	do	do	Order of Sleeping Car Conductors with the Pullman Co.	126, 907	Sleeping-car conduc- tors.	1			Changed to GC-71.	1927 Oct. 18
CI-208	do	do	Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Station Employees with Florida East	900	Clerical employees	400	Mar. 26	St. Augustine, Fla.	Withdrawn 3	1928 Mar. 26
C-209	Mar. 30	Joint	Coast Ry. Co.  The Order of Railroad Telegraphers with Cincinnati, Indianapolis & Western R. R.	79	Station, telegraph, and tower service.	347	1927 Nov. 16	Baltimore, Md	Mediation	1927 Nov. 19
CI-210	do	Employees	Co. System Trades Council with New York, New Haven & Hartford R. R. Co.	1, 912	Bridge and building mechanics.	700	July 25	New Haven, Conn.	Withdrawn 6	Oct. 13
C-211	Apr. 1	Joint	The Order of Railroad Telegraphers with Illinois Central system.	5, 179	Station, telegraph, and tower service.	2, 100	1928 Jan. 6	Chicago, Ill	Mediation	1928 Mar. 26

<sup>&</sup>lt;sup>3</sup> A mediation withdrawal agreement was signed by the parties, and witnessed by the mediator.
<sup>4</sup> This case was closed by arbitration agreement; however, before arbitrators were appointed, the parties composed their differences and withdraw the case.
<sup>6</sup> Withdrawn by the parties, after several mediation conferences had been conducted.
<sup>7</sup> While the questions submitted for mediation pertained to changes in rates and rules, it was found necessary to dispose of a question of representation before proceeding with questions presented. The representation question was settled by mediation agreement.
<sup>8</sup> Denver & Rio Grande Western,
<sup>9</sup> Rio Grande Southern.

Table 1.—Cases of mediation and arbitration under the railway labor act, July 1, 1927, to June 30, 1928—Continued

	App	olication			Employees involv	ed	Media	tion conferences		
Case No.	Date received	Made by	Parties involved	Approx- imate mileage operated	Class	Ap- prox- imate num- ber	Began (date)	Place (city)	Settled by—	Date settle- ment reached
C-215	1927 Apr. 8	Employees	Brotherhood of Railroad Signalmen of America with Oregon-Washington R. R. & Navigation Co.	2, 237	Signalmen	99	1928		Withdrawn 4	1927 July 6
C-216	Apr. 15	Joint	Brotherhood of Railroad Signalmen of America with Louisville & Nashville R.	5, 059	do	350	1927 July 22	Louisville, Ky	Arbitration	Aug. 2
C-217	Apr. 8	Employees	Clerks, Freight Handlers, Express and Station Employees with St. Paul Union		Clerical employees	300	May 18	St. Paul, Minn	Withdrawn 6.	1928 May 29
C-218	Apr. 11	Joint	Depot Co. The Order of Railroad Telegraphers with Boston Terminal Co.		Station, telegraph, and tower service.	25	Aug. 23	Boston, Mass	Withdrawn 5	
C-219	do	Employees	Brotherhood of Railroad Signalmen of America with Chicago, Milwaukee & St. Paul Ry. Co.	11, 206	Signalmen	320	Aug. 22	Chicago, Il	Mediation	Dec. 6
CI-222	Apr. 14	do	The Order of Railroad Telegraphers with	275		31			Withdrawn 6	Nov. 26
C-224	Apr. 13	do	Duluth & Iron Range R. R. Co. Brotherhood of Railroad Signalmen of America with Chicago, Burlington & Quincy R. R. Co.	9, 404	tower service. Signalmen	275	Nov. 21	do	Mediation	Do.
C-225	Apr. 15	do	Brotherhood of Maintenance of Way Employees with Boston & Maine R. R.	2, 085	Maintenance of way employees.	3, 179	1928 Jan. 16	Boston, Mass	do	1928 Jan. 20
C-226	Apr. 16	do	Brotherhood of Maintenance of Way Employees with Illinois Central R. R. Co	6, 740		15, 304			Withdrawn 4	1927 Sept. 19
C-227	do	do	and Yazoo & Mississippi Valley R. R. Co. Brotherhood of Maintenance of Way Em- ployees with Gulf & Ship Island R. R. Co., Alabama & Vicksburg Ry. Co., and Vicks- burg, Shreveport & Pacific Ry. Co.	308	do	1, 182			do	Do.

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CI-228	Apr. 18	qo	System Protective Association of Clerks, etc., with Great Northern Ry. Co.	8, 164	Clerical and station employees.	4,000		St. Paul, Minn	Withdrawn 6	Sept. 11	
C-230	Apr. 23	do	Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Station Employees with Duluth, South Shore & Atlantic Ry. Co., and Mineral Range R. R. Co.	649	do	275	1928 Jan. 30	Duluth, Minn	Mediation	1928 Mar. 5	
C-233	Apr. 29	do	Brotherhood of Maintenance of Way Employees with Chicago, Rock Island & Pacific R. R. Co. and Chicago, Rock Island & Gulf R. R. Co.	8, 089	Maintenance of way employees.	8, 000	1927 Aug. 23	Chicago, Ill	do	1927 Nov. 7	
C-234	Apr. 30	do	Brotherhood of Railroad Station Employees with Boston & Maine R. R.	2, 085	Station employees	933	July 20	Boston, Mass	do	Aug. 16	
C-235	Мау 3	do	Marine Engineers' Beneficial Association with Texas Pacific-Missouri Pacific Ter-		Marine engineers	10	Nov. 2	New Orleans, La	do	1928 June 26	į
C-236	do	do	minal R. R. of New Orleans.  Marine Engineers' Beneficial Association with Southern Pacific Lines in Texas and Louisiana.		do	12	do	do	do	June 23	(
C-237	do	do	Marine Engineers' Beneficial Association with New Orleans, Texas & Mexico Ry. Co.		do	7	Dec. 21	do	do	June 28	,
C-240	May 9	do	American Train Dispatchers Association with Midland Valley R. R. Co.	365	Train dispatchers	6	1928 Mar. 5	Muskogee, Okla	Withdrawn 6	Mar 8	ţ
CI-243	May 17	do	Shop Crafts' Protective League with Southern Pacific Co. (Pacific system).	8, 929	Shopmen	1	1927 Aug. 10	San Francisco, Calif.	Mediation	1927 Aug. 12	1
C-245	May 21	do	Brotherhood of Railroad Signalmen of America with Southern Pacific Co. (Pa- cific system).	8, 929	Signalmen	50	Aug. 23	do	Withdrawn	Aug. 30	,
C <b>-2</b> 46	May 25	do	Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express, and Station Employees with Chicago, Mil- waukee & St. Paul Ry. Co,	11, 206	Clerical employees	7, 000	Dec. 7	Chicago, Ill	Mediation	1928 Apr. 7	
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A mediation withdrawal agreement was signed by the parties, and witnessed by the mediator.
 Withdrawn by the parties prior to commencement of mediation proceedings.
 This case was closed by arbitration agreement; however, before arbitrators were appointed, the parties composed their differences and withdrew the case.
 Withdrawn by the parties, after several mediation conferences had been conducted.

Table 1.—Cases of mediation and arbitration under the railway labor act, July 1, 1927, to June 30, 1928—Continued

	App	olication			Employees involv	ed	Media	ation conferences		
Case No.	Date received	Made by—	Parties involved	Approximate mileage operated	Class	Ap- prox- imate num- ber	Began (date)	Place (city)	Settled by—	Date settle- ment reached
C-247	1927 May 27	Joint	Brotherhood of Locomotive Engineers with the Baltimore & Ohio R. R. Co. (Cincinnati, Indianapolis & Western R. R. Co.), Buffalo, Rochester & Pittsburgh Ry. Co., Central R. R. Co. of New Jersey, Chicago, Indianapolis & Louisville Ry. Co., Delaware, Lackawanna & Western R. R. Co., Erie R. R. Co. (Chicago & Erie R. R. Co., New Jersey & New York R. R. Co., New York, Susquehanna & Western R. R. Co., Wilkes-Barre & Eastern R. R. Co.), Hocking Valley Ry. Co., Indianapolis Union Ry. Co., Lehigh Valley R. R. Co., Long Island R. R. Co., Monongabela Ry. Co., New York Central lines (New York Central—Buffalo and east, west of Buffalo, Ohio Central lines—Boston & Albany R. R. Co., Cleveland, Cincinnati, Chicago & St. Louis Ry. Co., Cincinnati, Chicago & St. Louis Ry. Co., Peoria & Eastern R. R. Co., Choussille & Indianapolis & Terre Haute Ry. Co., Peoria & Eastern Ry. Co., Indiana Harbor Belt R. R., Chicago River & Indiana R. R. Co., Chicago Junction Ry., Michigan Central R. R. Co., Lake Erie & Eastern R. R. Co., Louisville & Jeffersonville Bridge & R. R. Co., Louisville & Jeffersonville Bridge & R. R. Co., Counsville & Jeffersonville Bridge & R. R. Co., Counsvilla R. R. Co. (Central New England Ry. Co.), Pennsylvania R. R. Co. (excluding Ohio River & Western R. R. and Waynesburg & Washington R. R.), Pittsburgh & West Virginia Railway Co. and West Side Belt, Reading Co. (Atlantic City R. R. Co., Catasaqua & Fogelsville R. R., Gettysburg burg & Harrisburg Ry. Co., Northeast	41, 261	Locomotive engineers.	30, 090	1927 July 27	New York, N. Y	Mediation	1927 Aug. 3

			Pennsylvania R. R. Co., Perkiomen R. R. Co., Philadelphia & Chester Valley R. R. Co., Philadelphia, Newtown & New York R. R. Co., Pickering Valley R. R. Co., Port Reading R. R. Co., Stony Creek R. R. Co., Williams Valley R. R. Co., Rutland R. R. Co., Staten Island Rapid Transit Ry. Co., Washington Terminal Co.		1					
C-249	May 31	Joint	The Order of Railroad Telegraphers with Wabash Ry. Co.	2, 522	Station, telegraph, and tower service.	676	Sept. 29	St. Louis, Mo	Mediation	Oct. 8
C-251	June 8	Employees	Railway employees' department, American Federation of Labor (federated shop drafts) with Chesapeake & Ohio Ry. Co.	2, 650	Shopmen	8, 000	July 14	Richmond, Va	Arbitration	Nov. 17
C-252	June 13	do	Brotherhood of Maintenance of Way Employees with Chicago, Milwaukee & St. Paul Ry. Co.	11, 206	Maintenance of way employees.	14, 603		Chicago, Ill	Withdrawn 6	Feb. 20
C-253	do	do	Brotherhood of Maintenance of Way Employees with Boston & Albany R. R.	394	do	312	Dec. 15	Boston, Mass	Withdrawn 3	1927 Dec. 19
C-254	do	do	Brotherhood of Maintenance of Way Employees with Delaware, Lackawanna & Western R. R. Co.	993	do	3, 000	July 22	New York, N. Y	do	1928 Feb. 6
C-255	June 15	do	Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Station Employees with Richmond, Fred- ericksburg & Potomac R. R. Co.	118	Clerical employees	895	July 8	Richmond, Va	Mediation	July 15
C-256	June 18	Joint	The Order of Railroad Telegraphers with New York Central Railroad Co. (east and west of Buffalo, and Ohio Central lines), Michigan Central R. R. Co., Cleveland, Cincinnati, Chicago & St. Louis Ry. Co., Peoria & Eastern Ry. Co., Cincinnati Northern R. R. Co., Evansville, Indianapolis & Terre Haute R. R. Co., Louisville, Jeffersonville Bridge & R. R. Co.	10, 534	Station, telegraph, and tower service.	5, 000	Jan. 3	New York, N. Y	Arbitration 10.	1928 Feb. 16
C-257	June 20	Employees	The Order of Railroad Telegraphers with Chicago, Milwaukee & St. Paul Ry. Co.	11, 206	do	2, 200	1927 Nov. 10	Chicago, Ill	Mediation	1927 Dec. 5
C-258	June 22	do	Brotherhood of Maintenance of Way Employees with Denver & Rio Grande Western R. R. Co. and Rio Grande Southern Ry. Co.	2, 593	Maintenance of way employees.	3, 200	1928 Mar. 1	Denver, Colo	do	1928 Apr. 28

A mediation withdrawal agreement was signed by the parties, and witnessed by the mediator.
 Withdrawn by the parties, after several mediation conferences had been conducted.
 Of the 17 rules changes submitted to mediation, 11 were disposed of by mediation withdrawal agreement, and 6 were submitted to arbitration.

Table 1.—Cases of mediation and arbitra ion under the railway labor act, July 1, 1927, to June 30, 1928—Continued

-	Apı	plication			Employees involv	red	Media	ation conferences		
Case No.	Date received	Made by—	Parties involved	Approximate mileage operated	Class	Approximate number	Began (date)	Place (city)	Settled by—	Date. settle- ment reached
C-259	1927 June 30	Employees	The Order of Railroad Telegraphers with Chicago, Rock Island & Pacific R. R. Co. and Chicago, Rock Island & Gulf R.R. Co.	8, 089	Station, telegraph, and tower service.	1, 712	1927 Dec. 21	Chicago, Ill	Mediation	1928 Jan. 9
C-261	do	do	Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Station Employees with Fort Worth & Denver City Ry. Co. and Wichita Valley Ry. Co.	726	Clerical employees	492	Nov. 7	Fort Worth, Tex	do	1927 Dec. 6
C-262	Apr. 30	do	Yard patrolmen (unorganized) with Nash- ville Terminal Co.		Yard patrolmen	14		Nashville, Tenn	Withdrawn 3	1928 Mar. 30
CI-263	July 18	do	Shop Crafts' Protective League with Southern Pacific Co. (Pacific system).	8, 929	Shopmen	100	1	San Francisco, Calif.	do	1927 Sept. 28
C-266	July 9	Joint	Brotherhood of Locomotive Firemen and Enginemen with Atchison, Topeka & Santa Fe Ry. Co. (including eastern, western, and coast lines and Sunset Ry.) (Gulf, Colorado & Santa Fe Ry. Co., Pan Handle & Santa Fe Ry. Co., Pan Handle & Santa Fe Ry. Co., Baltimore & Ohio Chicago Terminal R. R., Belt Ry. Co., Chicago & Western Illinois Ry. Co., Chicago & Western Indiana R. R. Co., Chicago, Burlington & Quincy R. R. Co., Chicago, Burlington & Quincy R. R. Co., Chicago, Great Western R. R. Co., Chicago, Milwaukee & St. Paul Ry. (Chicago, Terre Haute & Southeastern Ry. Co., Chicago, Milwaukee & Gary Ry. Co., Chicago, Rock Island & Pacific Ry. Co. (Chicago, Rock Island & Gulf Ry. Co.), Chicago, Ist. Faul, Minneapolis & Omaha Ry. Co., Colorado & Southern Ry. Co., Davenport, Rock Island& Northwestern Ry. Co., Denverse Rio Grande Western	139, 278	Firemen and hostlers.	55, 000	1927 July 11	Chicago, Ill	Arbitration	1927 Aug. 6

R. R. Co., Des Moines Union Ry. Co., Fort Worth & Denver City Ry. Co. (Wichita Valley Ry. Co.) Crast Northern Ry. Co., Gulf Coast Lines (St. Louis, Brownsylle & Mexican Ry. Co., Orange & Experiment Ry. Co., Gulf Coast Lines (St. Louis, Brownsylle & Mexican Ry. Co., Orange & Experiment Ry. Co., Gulf Coast Lines (St. Louis, Brownsylle & Mexican Ry. Co., Orange & Experiment Ry. Co., Co. (Illinois Contral Railroad Co., (Yaroo & Mississippi Valley Railroad Co., including Alabama & Vicksburg Ry. and Vicksburg, Shreve-port & Pacific Ry.), International-Great Northern R. R. Co. (San Antonio, Uvalde & Gulf R. R. Co.), The Kanssa City Southern Railway Co., Terarkana & Forth Railway Co., The Kanssa City Southern Railway Co., Terarkana & Forth Railway Co., The Kanssa City Southern Railway Co., The Kanssa City Southern Railway Co., The Kanssa City Southern Railway Co., Minesouris R. Paul & Sault Ste. Marie Ry. Co., Minesouris R. Paul & Sault Ste. Marie Ry. (Co.), Minesouris & International Ry. Co., (Big Fork & International Falls Ry. Co.), Missouri-Kanssa-Texas R. R. Co., (Missouri-Kanssa-Texas R. R. Co., of Texas, Missouri Redic R. R. Co., Northern Pacific Ry. Co., Oston Raines, R. R. Co., St. Ioseph Belt Ry. Co., St. Paul Bridge & Terminal Ry., St. Louis San Francisco Ry. Co., St. Louis, San Francisco Ry. Co., St. Louis, San Francisco Ry. Co., St. Louis, San Francisco Ry. Co., Brit William Raines, Science Charas Ry. Co., Paris & Great Northern R. R. Co., Fort Worth & Rio Grande Ry. Co., Brittingham Belt R. R. Co., Sci. Louis Scuthern Pacific Lines in Texas and Louis-inan (Huston & Texas Ry. R. Co., Houston & Shreveport R. R. Co., Spokane, Portland & Seattle Ry. Co., Houston & Shreveport R. R. Co., Spokane, Portland & Seattle Ry. Co., United Rys. Co., Tornial R. R. So., Houston & Shreveport R. R. Co., Spokane, Portland & Seattle Ry. Co. (Co., Truinial Ry. Co., Co., Truinial Ry., Co	D D C. D. M. M				1 .		1
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<sup>3</sup> A mediation withdrawal agreement was signed by the parties, and witnessed by the mediator.

Table 1.—Cases of mediation and arbitration under the railway labor act, July 1, 1927, to June 30, 1928—Continued

	Apj	plication			Employees involv	ed	Media	ation conferences		Date
Case No.	Date received	Made by—	Parties involved	Approximate mileage operated	Class	Approximate number		Place (city)	Settled by—	settle- ment reached
C-266	1927		Brotherhood of Locomotive Firemen, etc.— Continued. Ry., St. Louis Transfer R. R.), Texas & Pacific Ry. Co. (Texas Pacific-Missouri Pacific Terminal R. R. of New Orleans), Trinity & Brazos Valley Ry. Co., Union Pacific system (Union Pacific R. R. Co., Oregon Short Line R. R. Co., Oregon- Washington R. R. & Navigation Co., Los Angeles & Salt Lake R. R. Co., St. Joseph & Grand Island Ry. Co.), Union Stock Yards Co. of Omaha (Ltd.), Wabash Ry. Co., Western Pacific R. R. Co.		•					
C-267	July 22	Employees	Clerks, Freight Handlers, Express, and Station Employees with Mobile & Ohio R. R. Co., Meridian Terminal Co., and	1, 161	Clerical employees	1, 120	1927 Oct. 3	St. Louis, Mo	Mediation	1927 Oct. 11
C-268	July 26	do	Gulf Terminal Co.  Brotherhood of Maintenance of Way Employees with Northern Pacific Ry. Co.	6, 635	Maintenance of way employees.	7, 000		St. Paul, Minn	do	ļ
C-269	July 25	do	Brotherhood of Maintenance of Way Em-	365	do	352	1928 Mar. 8	Muskogee, Okla	do	1928 Apr. 21
C-270	do	do	ployees with Midland Valley R. R. Co. Brotherhood of Maintenance of Way Em- ployees with Kansas, Oklahoma & Gulf R. R. Co.	320	do	100	do	do	do	Do.
C-271	July 28	Joint	Brotherhood of Maintenance of Way Employees with Central of Georgia R. R. Co.	1, 912	do	2, 100	Jan. 26	Savannah, Ga	Withdrawn 5	Mar. 5
C-273	Aug. 11	Employees		900	Colored firemen	327	Mar. 23	St. Augustine, Fla.	Withdrawn 3	Mar. 27
C-275	Aug. 17	Joint	Brotherhood of Locomotive Engineers with Atlantic Coast Line R. R. Co., Central of Georgia Ry. Co., Charleston & Western Carolina Ry. Co., Chesapeake & Ohio Ry. Co., Clinchfield R. R. Co., Florida East Coast Ry. Co., Georgia R. R., Louisville	23, 127	Locomotive engineers	5, 900	1927 Aug. 17	Washington, D. C.	Arbitration	1927 Sept. 2

1	1		& Nashville R. R. Co., Louisville, Hen-		1	1	ı	1		
[			derson & St. Louis Ry. Co., Nashville, Chattanooga & St. Louis Ry., Norfolk							
İ			Southern R. R. Co. (steam service only),			1	Ì			
ľ	l		Norfolk & Western Ry. Co., Richmond, Fredericksburg & Potomac R. R. Co.,		•	l				
1	ļ		Fredericksburg & Potomac R. R. Co., Winston-Salem Southbound Ry. Co., and	l		. 1				
ļ	1		Jacksonville Terminal Co.				1928		1928	
C-277	Aug. 19	Employees	Brotherhood of Maintenance of Way Employees with Oklahoma City-Ada-Atoka	138	Maintenance of way employees.	136	Feb. 20	Oklahoma C i ty, Okla.	Mediation Feb. 25	Þ
. [			R. R. Co.		employees.			O MAG.	1007	5
C-278	Aug. 17	Joint.	Brotherhood of Railway and Steamship	4, 902	Clerical employees	5,000	1927 Oct. 14	St. Louis, Mo	Arbitration Oct. 29	5
0-210	Aug. II	• OIII 0	Clerks, Freight Handlers, Express and	2,002		,,,,,,,				2
İ			Station Employees with St. Louis-San Francisco Rv. Co.							
0.000				4, 902	Station, telegraph, and	1, 275	Oct. 10	do	Mediation May 14	. 1
C-279	Aug. 22	do	Louis-San Francisco Ry. Co.	4, 902	tower service.	1, 270				-
C-281	Aug. 25	Employees	Brotherhood on Maintenance of Way Em-	2, 240	Maintenance - of - way	7, 200	1927 Oct. 26	Roanoke, Va	1927 Mediation Nov. 17	
0-201	Aug. 20	Employees	ployees with Norfolk & Western Ry. Co.	2,220	employees.	,,	1928	,	1828	,
C-282	Aug. 26	do	Order of Knights of Labor with Boston &	2, 085	Shop laborers	856	Jan. 16	Boston, Mass	do Jan. 25	, ,
			Maine R. R.	İ		ļ	1927			
C-284	Sept. 6	do	Shop Crafts' Protective League with South-	8, 929	Shopmen	12,000	Dec. 29	San Francisco, Calif.	do Mar. 21	- 6
1		1	ern Pacific Co. (Pacific system).			1	1928	1		Ì
C-285	do	do	do	8, 929	Power-house employ-	151	Apr. 23	do	do May 3	6
}		}			1		1927	Name Harris Conn	1927 do Dec. 13	, (
C-288	Oct. 27	do	Brotherhood of Railroad Signalmen of America with New York, New Haven & Hart-	2, 149	Signalmen	706	Dec. 12	New Haven, Com.	Dec. 13	,
G 000	Comt Of	Carrier	ford R. R. Co. Norfolk & Western Ry, Co. with Brother-	2, 240	Maintenance-of-way	7, 200	Oct. 26	Roanoke, Va	Withdrawn L. Nov. 17	,
C-289	Sept. 24	j	hood of Maintenance of Way Employees.	] -,	employees.			1		•
CI-292	Oct. 28	Employees	Brotherhood of Maintenance of Way Employees with Chicago, Burlington & Quin-	9, 392	Trackmen	2, 800	Nov. 17	Chicago, III	Mediation Dec. 8	
			cy R. R. Co.				1928		1928	į
CI-295	Nov. 14	do	Marine Firemen, Oilers and Water Tenders'		Marine employees	. 50		Richmond, Va	do May 14	į (
02 200			Union of the Atlantic and Gulf with Chesapeake & Ohio Ry. Co.			1				
CI-303	Dec. 12	do	Brotherhood of Railroad Signalmen of Amer-	650	Signalmen	40	Mar. 12	Chicago, Ill	Withdrawn May 1	1
		İ	ica with Chicago, Indianapolis & Louisville Rv. Co.							
6 W	' ithdrawn l	by the parties.	after several mediation conferences had been e	onducted.	•					
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Table 1.—Cases of mediation and arbitration under the railway labor act, July 1, 1927, to June 30, 1928—Continued

	Application o				Employees involv	red .	Medi	ation conferences		
Case No.	Date received	Made by—	Parties involved	Approx- imate mileage operated	Class	Ap- prox- imate num- ber	Began (date)	Place (city)	Settled by—	Date settle- ment reached
C-304	1927 Dec. 22	Employees	Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Sta- tion Employees with Chicago, St. Paul,	1, 749	Clerical employees	1, 500	1928 Jan. 31	Chicago, Ill	Withdrawn 6	1928 June 7
C-305	do	do	Minneapolis & Omaha R. R. Co. Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Station Employees with Wheeling & Lake	512	do	765	June 18	Cleveland, Ohio	do.6	June 25
C-306	Dec. 27	do	Erie Ry. Co.  Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Station Employees with Union Pacific R. R. Co., St. Joseph & Grand Island R. R. Co. Oregon Short Line R. R. Co.	9, 677	do	1,850	Apr. 2	Omaha, Nebr	do.6	June 1
C-307	do	do	R. Co., Oregon Short Line R. R. Co., Oregon-Washington R. R. & Navigation Co., and Los Angeles & Salt Lake R. R. Co. Brotherhood of Railroad Signalmen of America with Nashville, Chattanooga & St. Louis Ry., and Nashville Terminal Co.	1, 260	Signalmen	77	Mar. 29	Nashville, Tenn	Arbitration	Mar. 29
C-310	1928 Jan. 17	do	The Order of Railroad Telegraphers with	1, 054	Station, telegraph, and	135	Feb. 1	Denver, Colo	Mediation	Feb. 16
C-311	Jan. 18	Joint	Colorado & Southern Ry. Co. Brotherhood of Locomotive Engineers with	2, 085	tower service. Locomotive engineers.	1,500	Jan. 21	Boston, Mass		
C-315	Feb. 1	Employees	Boston & Maine R. R. The Order of Railroad Telegraphers with Texas & Pacific Ry. Co.	1, 953	Station, telegraph, and tower service.	560	Mar. 26	Dallas, Tex		
CI-320	1926 Dec. 13	do	Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express, and Station Employees with Trunk Line Association and Trunk Line Weighing and Inspection Bureau.		Clerical	266	Feb. 17	New York, N. Y	Withdrawn 6	May 29
C-325		Joint	The Order of Railroad Telegraphers with Ann Arbor R. R. Co.	292	Station, telegraph, and tower service.	69	May 26	Ann Arbor, Mich.	Mediation	May 31

	CI-329	Mar.	6	Carrier	Brotherhood of Locomotive Engineers, Brotherhood of Locomotive Firemen and Enginemen, Order of Railway Conduc- tors, and Brotherhood of Railroad Train-	4, 902	Train and engine service.	4, 500	Mar. 7	St. Louis, Mo	Mediation	Mar. 14
18199—	C-330	Mar.	7	Employees	men.  Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Station Employees with Chicago & East- ern Illinois Ry. Co.	1,067	Clerical employees	1, 206	Mar. 14	Chicago, Ill	Withdrawn 3	Do.
-28-	C-332	Mar.	8	Joint		1,696	Signalmen	115	June 7	Cleveland, Ohio	Mediation	June 15
၂	C-333	Mar.	9	Employees	The Order of Railroad Telegraphers with St. Louis-Southwestern Ry. Co., and St. Louis-Southwestern Ry. Co. of Texas.	1,748	Station, telegraph, and tower service.			St. Louis, Mo	Withdrawn 4	Apr. 30
	C-334	Mar.	12	do		685	do	70	Apr. 13	Muskogee, Okla	Arbitration	Apr. 26
	C-351	May	5	do	Railway Employees' Department, A. F. of L. (Federated Shop Crafts) with New York Central R. R. Co., and Grand	5, 732	Shopmen	18, 800	June 6	New York, N. Y.	do:	June 19
	C-354	Мау	16	Joint	Central Terminal.  Brotherhood of Locomotive Engineers with the Atchison, Topeka & Santa Fe Ry. Co. (including eastern, western and coast lines) Gulf, Colorado & Santa Fe Ry. Co., Pan Handle & Santa Fe Ry. Co., Baltimore & Ohio Chicago Terminal R. R., Belt Ry. Co. of Chicago, Chicago & Eastern Illinois Ry. Co., Chicago & Western Illinois Ry. Co., Chicago & Western Indiana R. R. Co., Chicago, Burlington & Quincy R. R. Co., Chicago, Burlington & Quincy R. R. Co., Chicago, Ferre Haute & Southeastern Ry. Co., Chicago, Milwaukee, St. Paul & Pacific R. R. Co. (Chicago, Terre Haute & Southeastern Ry. Co., Chicago, Milwaukee & Gary Ry. Co.), Chicago, Rock Island & Pacific Ry. Co. (Chicago, Rock Island & Pacific Ry. Co., Chicago, Rock Island & Gulf Ry. Co.), Chicago, Rock Island & Gulf Ry. Co., Des Moines Union Ry. Co., Duluth, South Shore & Atlantic Ry. Co. (Mineral Range R. R. Co.), Wichita Valley Ry. Co.), Great Northern Ry. sys-	139,000	Locomotive engineers.	25, 000	May 18	Chicago, Ill	Withdrawn (5)	Do.

A mediation withdrawal agreement was signed by the parties, and witnessed by the mediator.
 Withdrawn by the parties prior to commencement of mediation proceedings.
 Withdrawn by the parties, after several mediation conferences had been conducted.

Table 1.—Cases of mediation and arbitration under the railway labor act, July 1, 1927, to June 30, 1928—Continued

	App	lication			Employees involve	ed	Mediation conferences			
Case No.	Date received	Made by—	Parties involved	Approx- imate mileage operated	Class	Ap- prox- imate num- ber	Began (date)	Place (city)	Settled by—	Date settle- ment reached
C-354	1928 May 16	Joint	Brotherhood of Locomotive Engineers with the Atchison, Topeka & Santa Fe Ry. Co., etc.—Continued.  tem, Gulf coast lines (New Orleans, Texas & Mexico Ry. Co., St. Louis, Brownsville & Mexico Ry. Co., St. Louis, Brownsville & Western Ry. Co., Orange & Northwestern R. R. Co., New Heria & Northern R. R. Co.), Houston, Belt & Terminal Ry. Co., Illinois Central R. R. Co. (Yazoo & Mississippi Valley R. R. Co., Gulf & Ship Island R. R. Co.), International-Great Northern R. R. Co. (San Antonio, Uvalde & Gulf R. R. Co.), Kansas City Southern Ry. Co. (Texarkana & Fort Smith Ry. Co.), Kansas City Terminal Ry. Co., Minnespolis, St. Paul & Sault Ste. Marie Ry. Co., Minnesota & International Ry. Co. (Big Fork & International Falls Ry. Co.) Missouri, Kansas & Texas R. R. Co. of Texas), Missouri Pacific R. R. Co., Northern Pacific Ry. Co., Ogden Union Railway & Depot Co., Rio Grande Southern R. R. Co., St. Joseph Belt Ry. Co., St. Louis-San Francisco Ry. Co. (St. Louis, San Francisco Ry. Co. (St. Louis, Southwestern Ry. Co. (St. Louis Southwestern Ry. Co., St. Louis-Suthwestern Ry. Co., St. Louis-Suthwestern Ry. Co., St. Louis Southwestern Ry. Co., St. Louis Couthwestern Ry. Co., Sioux City Terminal Ry. & Union Depot Co.), St. Paul Bridge & Terminal Ry. Co., Sioux City Terminal Ry. Co., Southern Pacific Lines in Texas and Louisiana (Houston & Texas Central R. R. Co., Glaveston, Harrisburg & San Antonio Ry. Co., Texas	139,000	Locomotive engineers.	25,000	1928 May 18	Chicago, Ill	Withdrawn (5)	1928 June 19

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	Western R. R. Co., Morgan's Louisiana		1				
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	& Vermilion R. R. Co., Houston East &		1				
ŀ	West Texas Ry. Co., Houston & Shreve-		1			i l	
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ı	South Omaha Terminal Ry. Co., Spokane,		1 1				
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	St. Louis Transfer R. R.), Texas & Pacific						
i	Ry. Co. (Texas Pacific-Missouri Pacific		1				
- 1	Terminal R. R. of New Orleans), Trinity						
ĺ	& Brazos Valley Ry. Co., Union Pacific		1				
	system (Union Pacific R. R. Co., Oregon		1			l	
1	Short Line R. R. Co., Oregon-Washington		1				
	Railroad & Navigation Co., Los Angeles	ļ	l ;				
	& Salt Lakes R. R. Co., St. Joseph &	ì	1				
	Grand Island Ry. Co.), Wabash Ry. Co.,	ł	1				
	and Western Pacific R. R. Co.		1	İ			
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Table 2.—Arbitrations under the railway labor act July 1, 1927, to June 30, 1928

Case	Parties to arbitration		Date of arbitra-	Arbitrators		Hearings	s by arbitration board	
No.	Carrier	Employees	tion agree- ment	Name and occupation	Chosen by-	Date of first hearing	Place	Date of award
1 C-32	Southern Pacific Co. (Pacific system), Atchison, Topeka & Santa Fe coast lines, Northwestern Pacific R. R. Co., Western Pacific R. R. Co.	Ferry boatmen	1927 Jan. 7	C. D. Marx, civil engineer	Board of Mediation. Do. Employees.	1927 July 6	San Francisco.	1927 Oct. 31
¹ C-40	Illinois Central R. R. Co., Yazoo & Mississippi Valley R. R. Co.	Clerks	Jan. 31	James L. Dunn, chief marine engineer, Solano, Calif.  F. L. Burckhalter, assistant general manager Southern Pacific Co. J. A. Christie, superintendent Atchison, Topeka & Santa Fe, coast lines.  Arthur M. Millard, president Masonic Bureau of Service and Employment.  William Rogers Clay, chief justice court of appeals, Kentucky.  G. J. Bunting, vice president Illinois Central R. R. Co. Edward C. Craig, general attorney Illinois Central R. R. Co. Phil E. Ziegler, editor and business manager The Railway Clerk.  Richard P. Dee, vice president Brotherhood of Railway and Steamship Clerks,	Do. Carrier. Do. Board of Mediation. Do. Carrier. Do. Employees. Do.	July 11	Chicago	Aug. 23
1 C-42	Chicago & North Western Ry. Co	do	Mar. 21	etc. Victor S. Clark, editor The Living Age Ralph E. Heilman, dean Northwestern University. George W. Eastey, vice president Brother- hood of Railway and Steamship Clerks, etc. George M. Harrison, vice president Broth- erhood of Railway and Steamship Clerks, etc. William Walliser, vice president Chicago & North Western Ry. Co. C. H. Westbrook, assistant auditor, Chi- cago & North Western Ry. Co.	Board of Mediation. Do. Employees. Do. Carrier. Do.	Sept. 8	Do	Nov. 4

1 C-44	Chicago & North Western Ry. Co	Maintenance of way.	Mar. 23	Homer B. Dibell, associate justice Supreme Court of Minnesota. E. C. Davies, educator, Northwestern University. William Walliser, vice president Chicago & North Western Ry. Co. C. H. Westbrook, assistant auditor Chicago & North Western Ry. Co. J. J. Farnan, attorney at law	Board of Mediation. Do. Carrier. Do. Employees. Do.	July 8	Chicago	Aug. 15
¹ C-74	Southern Ry. Co. (Cincinnati, New Orleans & Texas Pacific Ry. Co., Alabama Great Southern R. R., New Orleans & Northeastern R. R., New Orleans Terminal Co., Georgia Southern & Florida Ry., St. John's River Terminal Co., Harriman & Northeastern R. R., Cincinnati, Burnside & Cumberland River Ry., Northern Alabama Ry.).	Clerks	Jan. 27	Employees. Walter C. Clephane, attorney, Washington, D. C. A. H. Plant, assistant to president Southern Ry. Co. C. R. Briceland, vice president Brotherhood of Railway and Steamship Clerks, etc.	Board of Mediation. Carrier. Employees.	July 5	Washington	July 14
1 C-159	Wabash Ry, Co	do	Mar. 4	Fred L. Williams, attorney at law  S. E. Cotter, vice president Wabash Ry George M. Harrison, vice president Brotherhood of Railway and Steamship Clerks, etc.	Board of Mediation. Carrier. Employees.	July 7	St. Louis	Aug. 17
C-164	The Baltimore & Ohio R. R. Co	Telegraphers	July 16	F. H. Kreismann, former mayor St. Louis, Mo. E. W. Scheer, general manager Baltimore & Ohio R. R. Co. J. F. Miller, member board of directors, Order of Railroad Telegraphers.	Board of Mediation. Carrier. Employees.	1928 May 1	Baltimore	1928 June 6
C-166	Louisville & Nashville R. R. Co	Train dispatchers.	Мау 4	M. Frank Cahalan, attorney at law  O. H. Braese, vice president American Train Dispatchers Association. R. C. Morrison, superintendent Louisville & Nashville R. R. Co.	Board of Me- diation. Employees. Carrier.	1927 Sept. 1	Louisville	1927 Sept. 23
C-172	Washington Terminal Co	Telegraphers	July 1	Leslie M. Shaw, Washington, D. C	Board of Mediation. Carrier. Employees.	Sept. 15	Washington	Oct. 1

<sup>1</sup> Arbitration agreement signed during fiscal year ended June 30, 1927, but arbitration award issued during fiscal year ended June 30, 1928.

Table 2.—Arbitrations under the railway labor act, July 1, 1927 to June 30, 1928—Continued

a	Parties to arbitration		Date of	Arbitrators		Hearings by arbitration board		Date of
Case No.	Carrier	Employees	tion agree- ment	Name and occupation	Chosen by	Date of first hearing	Place	award
C-175	Great Northern Ry. Co	Clerks	1927 Jqly 1	John F. D. Meighen, Albert Lee, Minn J. H. Sylvester, vice president Brother hood of Railway and Steamship Clerks,	Board of Me- diation. Employees.	1928 Jan. 23	St. Paul	1928 Apr. 4
C-178	Grand Central Terminal	Telegraphers	Sept. 22	etc. J. A. Cochrane, assistant to vice president Great Northern Ry. Co.	Carrier.  Board of Mediation. Employees. Carrier.	Mar. 1	New York	Mar. 9
C-190	Kansas City Terminal Ry. Co	Clerks	1928 May 5					(2)
¹ C-191\ ¹ C-244}	Pere Marquette Ry. Co	Engineers, fire- men, hostlers, conductors, brakemen,	1927 May 24	Alfred J. Murphy, judge of the circuit court, Detroit, Mich. A. L. Grandy, assistant to president Pere Marquette Ry. Co.	Board of Me- diation. Carrier.	1927 Dec. 8	Detroit	Jan. 10
211)		switchmen, and switch tenders.		C. S. Montooth, vice president Order of Railway Conductors.	Employees	J		1927
C-216	Louisville & Nashville R. R	Signalmen	Aug. 2	Judge Perry B. Miller, attorney, Louisville, Ky. Col. L. L. Morton, special engineer, Louisville & Nashville R. R. Co. L. W. Givan, vice president Brotherhood of Railroad Signalmen of America.	Party arbitrators. Carrier. Employees.	Oct. 3	Louisville	Nov. 12
C-251	Chesapeake & Ohio Ry. Co	Shopmen	Nov. 17	Dr. Thomas Walker Page, University of Virginia. William Rogers Clay, chief justice, Su- preme Court of Kentucky. A. O. Wharton, president International Association of Machinists.	Board of Mediation. Do. Employees.	1928 Mar. 26	Richmond	1928 Apr. 14

C-256	New York Central R. R. Co. (Michigan Central R. R. Co., Cleveland, Cincinnati, Chicago & St. Louis Ry. Co., Peoria & Eastern Ry. Co., Cincinnati Northern R. R. Co., Evansville, Indianapolis & Terre Haute R. R. Co., Louisville & Jef- fersonville Bridge & R. R. Co.).	• Telegraphers	Feb. 16	F. H. Knight, assistant general president Brotherhood of Railway Carmen. J. B. Parrish, assistant vice president Chesapeake & Ohio Ry. Co. C. B. Hitch, master mechanic, Chesa- peake & Ohio Ry. Co. Dr. Charles W. Flint, chancellor Syracuse University. Dr. Mortimer E. Cooley, dean University of Michigan. John G. Walber, vice president New York Central R. R. Co. Daniel W. Dinan, general manager New York Central R. R. Co. G. D. Robertson, vice president Order of Railroad Telegraphers. George Lavengood, general chairman Order of Railroad Telegraphers (Cleve- land, Cincinnati, Chicago & St. Louis	Do. Carrier. Do. Party arbitrators. Do. Carrier. Do. Employees. Do.	Apr. 16	New York	Apr. 28
C-266	Atchison, Topeka & Santa Fe Ry. Co. (including eastern, western, and coast lines and Sunset Ry.) (Gulf, Colorado & Santa Fe Ry. Co., Panhandle & Santa Fe Ry. Co., Panhandle & Santa Fe Ry. Co., Panhandle & Santa Fe Ry. Co., Baltimore & Ohio Chicago, Chicago & Eastern Illinois Ry. Co., Chicago & Western Illinois Ry. Co., Chicago & Western Indiana R. R. Co., Chicago, Surlington & Quincy R. R. Co., Chicago, Burlington & Quincy R. R. Co., Chicago, Burlington & Quincy R. R. Co., Chicago, Terre Haute & Southeastern Ry. Co., Chicago, Milwankee & St. Paul Ry. (Chicago, Terre Haute & Southeastern Ry. Co.), Chicago, Milwankee & Gary Ry. Co.), Chicago, Rock Island & Pacific Ry. Co.) (Chicago, Rock Island & Gulf Ry. Co.), Chicago, St. Paul, Minneapolis & Omaha Ry. Co., Colorado & Southern Ry. Co., Davenport, Rock Island & Northwestern Ry. Co., Denver & Rio Grande Western R. R. Co., Des Moines Union Ry. Co., Fort Worth & Denver City Ry. Co. (Wichita Valley Ry. Co.), Great Northern Ry. Co., Gulf Coast Lines (St. Louis, Brownsville & Mexico Ry. Co., Illinois Central R. R. Co. (Yazoo & Mississippi Valley R. R.	Locomotive firemen and hostlers.	1927 Aug. 6	Ry.).  Haslett P. Burke, chief justice of the Supreme Court of Colorado. Paul A. Sinsheimer, vice president American Trust Co., San Francisco, Calif. Albert Phillips, vice president Brotherhood of Locomotive Firemen and Enginemen. S. A. Boone, vice president Brotherhood of Locomotive Firemen and Enginemen. John W. Higgins, executive secretary Association of Western Railways. Judge R. V. Fletcher, general solicitor, Illinois Central R. R. Co.	Board of Mediation. Do. Employees. Do. Carriers. Do.	1927 Sept. 29	Chicago	1927 Dec. 17

<sup>&</sup>lt;sup>1</sup> Arbitration agreement signed during fiscal year June 30, 1927, but arbitraration award issued during fiscal year ended June 30 1928.

<sup>2</sup> Arbitration had not been concluded at end of fiscal year (June 30, 1928).

TABLE 2.—Arbitrations under the railway labor act, July 1, 1927, to June 30, 1928—Continued

<b>a</b> .	Parties to arbitration		Date of arbitra-	Arbitrators			by arbitration board	
Case No.	Carrier	Employees	tion agree- ment	Name and occupation	Chosen by—	Date of first hearing	Place	Date of award
C-266	Atchison, Topeka & Santa Fe Ry. Co., etc.—Continued. Co., including Alabama & Vicksburg Ry. and Vicksburg, Shreveport & Pacific Ry.), International Great Northern R. R. Co. (San Antonio, Uvalde & Gulf R. R. Co.), Kansas City Southern Ry. Co. (Texarkana & Fort Smith Ry. Co.), Kansas City Terminal Ry. Co., Minneapolis, St. Paul & Sault Ste. Marie Ry. (Duluth, South Shore & Atlantic Ry., Mineral Range R. R.), Minnesota & International Ry. Co. (Big Fork & International Ry. Co.) (Gig Fork & International Falls Ry. Co.), Missouri-Kansas-Texas R. R. Co. (Missouri-Kansas-Texas R. R. Co., Offerent Ry. Co., St. Paul Bridge & Terminal Ry., St. Louis-San Francisco Ry. Co., Gden Union Railway & Depot Co., Rio Grande Southern R. R. Co., St. Joseph Belt Ry. Co., St. Paul Bridge & Terminal Ry., St. Louis-San Francisco Ry. Co. (St. Louis, San Francisco Ry. Co. (St. Louis, San Francisco Texas, Ry. Co., Paris & Great Northern R. R. Co., Birmingham Belt R. R. Co.), St. Louis Southwestern Ry. Co. (St. Louis Southwestern Ry. Co., Southern Pacific Co. (Pacific System), Southern Pacific Lines—Texas and Louisiana (Houston & Texas Central R. R. Co., Galveston, Harrisburg & San Antonio Ry. Co., Texas & New Orleans R. R. Co., Hovas & New Orleans R. R. Co., Housiana & Vermilion Ry. Co., Texas & New Orleans R. R. Co., Housiana & Vermilion Ry. Co., Texas & New Orleans R. R. Co., Texas & New Orleans R. R. Co., Horea & Vermilion & Steamship Co., Iberia & Vermilion	•						

	R. R. Co., Houston East & West Texas Ry. Co., Houston & Shreveport R. R. Co.), Spokane, Portland & Seattle Ry. Co. (Oregon Trunk Ry., Oregon Electric Ry. Co., United Rys. Co.), Terminal R. R. Association of St. Louis (St. Louis Merchants Bridge Terminal Ry., East St. Louis Connecting Ry., St. Louis Transfer R. R.), Texas & Pacific Ry. Co. (Texas Pacific-Missouri Pacific Terminal R. R. of New Orleans), Trinity & Brazos Valley Ry. Co., Union Pacific System (Union Pacific R. R. Co., Oregon Bhort Line R. R. Co., Oregon-Washington Railroad & Navigation Co., Los Angeles & Salt Lake R. R. Co., St. Joseph & Grand Island Ry. Co.), Union Stock Yards Co., of Omaha (Ltd.), Wabash Ry. Co., and Western Pacific R. R. Co.					1928		1928	ANNUAL REPORT
C-275	Atlantic Coast Line R. R. Co., Central of Georgia Ry. Co., Charleston & Western Carolina Ry. Co., Charleston & Western Carolina Ry. Co., Chesapeake & Ohio Ry. Co. Clinchfield R. R. Co., Florida East Coast Ry. Co., Georgia R. R., Louis-& Nashville R. R. Co., Louisville, Henderson & St. Louis Ry. Co., Nashville, Chattanooga & St. Louis Ry., Norfolk Southern R. R. Co., (steam service only), Norfolk & Western Ry. Co., Richmond, Fredericksburg & Potomac R. R. Co., Winston-Salem Southbound Ry. Co., Jacksonville Terminal Co.	Locomotive engineers.	Sept. 2	Walter P. Stacy, chief justice of the Supreme Court of North Carolina. Leslie M. Shaw, Washington, D. C. W. J. Jenks, vice president Norfolk & Western Ry. Co. J. J. Pelley, president Central of Georgia? Ry. Co. A. Johnston, grand chief engineer, Brotherhood of L2 omotive Engineers. S. H. Huff, assistant grand chief engineer, Brotherhood of Locomotive Engineers.	Board of Mediation. Do Carriers. Do. Employees.	Jan. 3	Washington	Feb. 4	RT OF BOARD OF
C-278	St. Louis-San Francisco R. R. Co	Clerks	Oct. 29	Fred L. Williams, St. Louis, Mo	Board of Mediation. Do. Employees. Do. Carrier Do. Emp oyees.	June 21	St. Louis	(?)	F MEDIATION

Arbitration had not been concluded at end of fiscal year (June 30, 1928).
 Mr. Harrison served for Arbitrator Sylvester during his absence on account of sickness.

Case	Parties to arbitration	ion Date of Arbitrators arbitra-		Hearing		by arbitration board	Date of	
No.	Carrier	Employees	tion agree- ment	. Name and occupation	Chosen by—	Date of first hearing	Place	award
C-307	Nashville, Chattanooga & St. Louis R. R. Co., Nashville Terminals.	Signalmen	1928 Mar. 29	Grafton Green, chief justice of the Su- preme Court of Tennessee. L. W. Givan, vice president Brotherhood of Railroad Signalmen of America.	Board of Me- diation. Employees.	1928 June 4	Nashville	1928 June 21
C-334	Midland Valley R. R. Co., Kansas, Okla- homa & Gulf R. R. Co.	Telegraphers	Apr. 26	H. H. Cartwright, real estate agent, Nash- ville, Chattanooga & St. Louis R. R. Co. R. L. Williams, judge, United States dis- trict court, Durant, Okla. T. H. Niles, general auditor Midland Val-	Carrier.  Party arbitrators.  Carrier.	July 16	Muskogee	(3)

June 19

Table 2.—Arbitrations under the railway labor act, July 1, 1927, to June 30, 1928—Continued

New York Central R. R. Co., Grand Central Terminal.

<sup>&</sup>lt;sup>2</sup> Arbitration had not been concluded at end of fiscal year (June 30, 1928).

# SUMMARY OF ARBITRATIONS FOR FISCAL YEAR ENDED JUNE 30, 1928

THE SOUTHERN PACIFIC COMPANY (PACIFIC SYSTEM), ATCHISON, TOPEKA & SANTA FE RAILWAY CO. (COAST LINES), NORTHWESTERN PACIFIC RAILROAD Co., WESTERN PACIFIC RAILROAD Co., AND THE FERRY BOATMEN'S UNION of California

(Arbitration hearings begun July 6, 1927)

## PARTIES INVOLVED

Employees.—Approximately 600 firemen, deck hands, cabin watchmen, night watchmen, and matrons, San Francisco, Calif., district, represented by the Ferry Boatmen's Union of California.

Carriers.—Four. (Southern Pacific Co., Pacific system; Atchison, Topeka & Santa Fe Ry., coast lines; Northwestern Pacific Riailroad; and Western Pacific Railroad.) AWARD

Dated.—October 31, 1927.

Effective date.—January 1, 1927, as to rates of pay; November 1, 1927, as to rules.

Life of .- Not specified in the award. The agreement to arbitrate provides that the award shall continue in force, both as to wages and rules, for the period of one year, from the effective date thereof, and thereafter subject to 30 days' notice by or to the railroads.

Where filed.—District Court of the United States, Northern District of Cali-

fornia, Southern Division, San Francisco, Calif.

Digest.—A majority decision of the board of arbitration, composed of six members, awarded the following rates of pay and rules:

# "RATES OF PAY (RULE 2)

Passenger and car ferries and tugs towing car floats: Firemen	
Cabin watchmenNight watchmenMatrons	139. 40 120. 00
Fire boats: Firemen Deck hands	97. 57

## "HOURS OF SERVICE (RULE 6)

"Assigned crews will work on the basis of eight hours or less on watch each day for six consecutive days. Exceptions:

(1) On boats with two crews, watches may be separated by an interval of time.

((2) Extra crews may be used on any day it is found necessary to operate one

or two crewed boats beyond assigned hours of regular crews. "(3) Where 3 crews are used, watches may be as long as 8 hours and 40

minutes, provided the combined watches do not exceed 24 hours and no crew works over 48 hours in 6 consecutive days.

"(4) Where 2 crews are used, watches may be as long as 8 hours and 40 minutes, provided the combined watches do not exceed 16 hours and no crew works over 48 hours in 6 consecutive days.

"(5) On boats operating out of Vallejo Junction crews may be assigned 12 hours per day and not to exceed 48 hours per week.

"(6) On 1 and 2 crewed tugs towing car floats crews may be worked not to exceed 9 hours and 20 minutes per watch.

"(7) On 3-crewed tugs towing car floats and car ferries, except on Carquinez Straits, crews may be assigned 12 hours on watch with 24 hours off watch, provided such assigned watches average 48 hours per week within the time required to bring it about.

(1) On fire boats, crews will work 24 hours on and then 24 hours off without

pay for time off.

"(9) Limit anywhere provided on length of watches does not apply in emergency or when necessary to make extra trips to handle heavy volume of traffic which can not be handled on schedule trips.

"(10) Watches on 3-crewed boats shall not begin or terminate between 1 a.m.

and 6 a. m.

"(11) Employees required to operate boats to and from yard shall be paid regular run rates.

(12) Night watchmen may be assigned on 12-hour watches 4 days per week.

# "OVERTIME (RULE 8)

"The monthly salary now paid the employees covered by this agreement shall cover the present recognized straight time assignment. All service hourage in excess of the present recognized straight time assignment shall be paid for in addition to the monthly salary at the pro rata rate.'

The two arbitrators chosen by the carriers herein jointly dissented from the

majority award. Such dissent is on file with the award.

Note.—Subsequent to the rendition of award the carriers involved filed suit to impeach, but on April 26, 1928, agreed to pay the \$10 per month increase granted, retroactive to January 1, 1927, and the ferry boatmen's union under same date consented that the retroactive date of the watch rules will in the event that the award is affirmed by the court be advanced from November 1, 1927, to March 1, 1928.

It was further agreed that the \$10 per month increase remain in effect until April 1, 1929, and thereafter subject to 30-day provision in existing agreements.

ILLINOIS CENTRAL RAILROAD, YAZOO & MISSISSIPPI VALLEY RAILROAD, AND THE BROTHERHOOD OF RAILWAY AND STEAMSHIP CLERKS, FREIGHT HAN-DLERS, EXPRESS AND STATION EMPLOYEES

(Arbitration hearings begun July 11, 1927)

## PARTIES INVOLVED

Employees.—Approximately 12,000 clerical and station employees represented by the Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Station Employees.

Carriers.—Two. (Illinois Central, Yazoo & Mississippi Valley Railroads.)

Dated.—August 23, 1927.

Effective date.—Understood to be September 1, 1927.

Life of.—Not specified in the award. The agreement to arbitrate provides that the award shall become effective on the following pay-roll period after its making and filing and shall continue in force and effect for a period of one year from such effective date and thereafter subject to the usual 30 days' written notice to or by the railroads.

Where filed. United States District Court for the Northern District of Illinois,

Eastern Division, Chicago, Ill.

Digest.—A majority decision of the board of arbitration, composed of six

members, awarded an increase of 5 per cent to employees involved.

Note.—The two arbitrators chosen by the carrier filed a dissent from the majority award. Such dissent is on file with the award.

CHICAGO & NORTH WESTERN RAILWAY AND BROTHERHOOD OF RAILWAY AND STEAMSHIP CLERKS, FREIGHT HANDLERS, EXPRESS AND STATION EMPLOY-EES

(Arbitration hearings begun September 8, 1927)

## PARTIES INVOLVED

Employees.—Approximately 8,500 clerical and station employees represented by the Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Station Employees.

Carrier.—One. (Chicago & Northwestern Railway.)

#### AWARD

Dated.—November 4, 1927.

Effective date.—November 1, 1927.

Life of.—Not specified in the award. The agreement to arbitrate provides that the award shall be in force for the period of one year from effective date and thereafter subject to 30 days' notice by or to the railroad.

Where filed.—United States District Court, Northern District of Illinois,

Eastern Division, Chicago, Ill.

Digest.—A majority decision of the board of arbitration, composed of six members, awarded increases to clerical and station employees as follows:

I. C. C. reporting division No.—	Per cent
8. Chief clerks (minor departments), and assistant chief clerks, etc.	
9. Clerks and clerical specialists	
10. Clerks (b)	7
11. Clerks (c)	7
14. Stenographers and typists	7
83. Gang foremen laborers (shops, engine houses, power plants, and	
stores)	. 7
103. Assistant general foremen (freight stations, warehouses, grain	
elevators, and dock labor)	. 7
104. Gang foremen (freight stations, warehouses, grain elevators,	
and dock labor)	. 7
31. Motor-vehicle and motor-car operators	. 4
101. Baggage, parcel room, and station attendants	4
105. Callers, loaders, scalers, sealers, and perishable-freight inspec-	
tors	4
106. Truckers (station warehouse and platform)	4

Note.—The two arbitrators chosen by the carrier filed a joint opinion dissenting from the majority award.

# CHICAGO & NORTH WESTERN RAILROAD AND BROTHERHOOD OF MAINTENANCE OF WAY EMPLOYEES

(Arbitration hearings begun July 8, 1927)

# PARTIES INVOLVED

Employees.—Approximately 17,500 maintenance of way employees represented by the Brotherhood of Maintenance of Way Employees. Carrier.—One. (Chicago & North Western.)

## AWARD

Dated.—August 15, 1927.

Effective date.—Nearest pay-roll period. (August 16, 1927.)

Life of.—Not specified in the award. The agreement to arbitrate provides that the award shall become effective at the beginning of the pay-roll period nearest the date on which award is rendered and shall continue in force for the period of one year from the effective date thereof, and thereafter subject to 30 days' notice by either party.

Where filed.—United States District Court, Northern District of Illinois,

Eastern Division, Chicago, Ill.

Digest.—A majority decision of the board of arbitration, composed of six members, awarded increases to employees involved substantially as follows:

"1. Bridge and building foremen, etc.: No change.

"2. Assistant bridge and building foremen: Present rate of \$160 per month abolished and a minimum rate of 5 cents per hour in excess of the maximum rate

paid in gang supervised is established.

"3. Carpenters and painters and leaders: 57-cent rate increased 11/2 cents per hour to 58½ cents; 58½ cent rate increased 1½ cents per hour to 60 cents; 59¾-cent rate increased 1½ cents; 61¾-cent, 62-cent, 63-cent, and 64¾-cent present rates to remain. The differential rate of 69 cents is abolished and positions heretofore taking it shall take the new minimum of 58½ cents, subject to such differentials, if any, as may be proper.

"4. Carpenter and painter helpers: Present 48½-cent rate increase ½ cent

to 49 cents. All other rates to receive ½ cent increase except rate of 67 cents is:

abolished and position represented takes minimum rate of 49 cents subject to such change by differential, if any, as may be proper.

"5. Masons and masons leaders: Minimum rate of 59% cents to 61 cents.

No other rates changed and present differentials remain.

"6. Mason laborers: Awards increase of ½ cent per hour, increasing minimum from  $48\frac{1}{2}$  to 49 cents per hour.

"7. Scale and bridge inspectors: No change.

"8. Pile driver, ditching, and hoisting engineers: No change.
"9. Pile driver firemen: No change.

"10. Track and section foreman and maintenance foremen: Increased \$5 per

"11. Assistant track and section foremen and assistant maintenance foremen:

Increased 1 cent per hour.

"12. Extra gang foremen: Increased \$5 per month.

- "13. Coal-chute foremen and coal-wharf and fence-gang foremen: No change. "14. Track and section laborers: Present minimum, 38 cents per hour.
- (a) Rate for employees with less than one year's service, 37 cents per hour.
  (b) Rate for those with one year or more service, 39 cents per hour.
  (c) Rate for those with two years or more service, 41 cents per hour.
  "15. Extra gang laborers: Present minimum, 38 cents per hour.

The board fixes minimum flat rate of 35 cents per hour (decrease of 3 cents in minimum).

"16. Laborers other than track and roadway, maintenance of way, and No change.

structures.

"17. Coal-chute laborers-shops, engine houses, and power plants. No

change.
"18. Common laborers—shops, engine houses, power plants, and stores:

No change.

"19. Lamp men: Increased \$1 per month.
"20. Pumpers: No change.

"21. Drawbridge tenders: No change.

"22. Crossing watchmen and flagmen: The minimum rate is \$40 to \$50 per month for the lowest group, with differentials, the highest of which is \$135. The award makes no change, except that no monthly wage shall be less than

Note.—Dissenting opinions were filed by the four arbitrators chosen by the carrier and employees, although the two employee arbitrators signed the award.

SOUTHERN RAILWAY CO.; CINCINNATI, NEW ORLEANS & TEXAS PACIFIC RAIL-WAY Co.; ALABAMA GREAT SOUTHERN RAILROAD; NEW ORLEANS & NORTH-EASTERN RAILROAD; NEW ORLEANS TERMINAL CO.; GEORGIA SOUTHERN & FLORIDA RAILWAY; St. JOHNS RIVER TERMINAL CO.; HARRIMAN & NORTHEASTERN RAILROAD; CINCINNATI, BURNSIDE & CUMBERLAND RIVER RAIL-WAY; NORTHERN ALABAMA RAILWAY; AND BROTHERHOOD OF RAILWAY AND STEAMSHIP CLERKS, FREIGHT HANDLERS, EXPRESS AND STATION EMPLOYEES

(Arbitration hearings begun July 5, 1927)

## PARTIES INVOLVED

Employees.—Approximately 6,500 clerical and station employees, represented by the Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express

and Station Employees.

\*\*Carriers.—Ten.\*\* (Southern Railway Co.; Cincinnati, New Orleans & Texas) Pacific Railway Co.; Alabama Great Southern Railroad; New Orleans & Northeastern Railroad; New Orelans Terminal Co.; Georgia Southern & Florida Railway; St. Johns River Terminal Co.; Harriman & Northeastern Railroad; Cincinnati, Burnside & Cumberland River Railway; Northern Alabama Railway.)

## AWARD

Dated.—July 14, 1927.

Effective date.—12.01 a. m., July 16, 1927.

Life of.—Not specified in the award. The agreement to arbitrate provides that the award shall continue in force to September 1, 1928, and thereafter subject to 30 days' notice by or to any of the railroads.

Where filed.—Supreme Court of the District of Columbia, Washington, D. C.

Digest.—A majority decision of the board of arbitration, composed of three members, awarded an increase to clerical and station employees, as follows:

"\* \* \* A uniform flat increase of 2½ cents per hour to the class of clerical employees embraced within the scope of the agreement of submission aforesaid."

The award sets forth that the employees affected consist of the following:

"All divisional employees assigned to or performing recognized clerical duties for four hours or more per day, including operators of office or station equipment devices in offices or locations, as follows: Division superintendents, master mechanics, or their equals or inferiors in rank, including depot ticket agents. Also all clerical employees as defined above, in general or district offices, except

as hereinafter provided.

"The agreement aforesaid does not apply to employees engaged in assorting tickets, waybills, or analogous work; employees operating appliances or machines for perforating and addressing envelopes, binding waybills, numbering claims or other papers, adjusting dictaphone cylinders, and work of a like nature; nor to employees gathering or delivering mail or other work not requiring clerical ability; office boys, messengers, and chore boys, or other employees doing similar work; employees performing manual work not requiring clerical ability; forces in immediate offices of president, vice presidents, or general managers, or their equals; employees performing duties of a direct and confidential nature in immediate offices of general or district officers or their equals or superiors, including chief clerks, stenographers, file clerks, nor to other positions therein which may be agreed upon between the arbitrating parties; chief clerks or personal stenographers of divisional officers or their equals, except roadmasters or storekeepers (a roadmaster's chief clerk being an excepted position); employees assigned to road service where special training, experience, and fitness are necessary, nor to other positions of a direct and confidential nature which shall be determined by conference between the arbitrating parties; ticket agents and assistant ticket agents in uptown or outside ticket offices; nor to employees now covered in existing agreements not between the arbitrating parties."

Note.—The arbitrator chosen by the employee organization filed an opinion

dissenting from the majority award.

WABASH RAILWAY CO. AND BROTHERHOOD OF RAILWAY AND STEAMSHIP CLERKS, FREIGHT HANDLERS, EXPRESS AND STATION EMPLOYEES

(Arbitration hearings begun July 7, 1927)

## PARTIES INVOLVED

Employees.—Approximately 3,600 employees, represented by the Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Station Employees.

Carrier.—One. (Wabash Railway.)

AWARD

Dated .- August 17, 1927.

Effective date.—August 16, 1927.

Life of.—Not specified in the award. The agreement to arbitrate provides that the award shall be in force 1 year from the effective date and thereafter subject to 30 days' notice by or to the railway.

Where filed.—United States District Court, Eastern District, Eastern Division,

St. Louis, Mo.

Digest.—A unanimous decision of the board of arbitration, composed of three members, awarded the following increases:

"This award shall be made effective as of August 16, 1927, and the increases in rates of pay granted herein shall be added to the rates in effect August 15, 1927.

"Section 1. All clerks, etc., designated in rule 1, section 1, of the schedule effective May 1, 1924, 3½ cents per hour.

"Sec. 2. All employees in rule 1, sections 2 and 3 of the schedule effective May 1, 1924, commonly known as station employees, including such as baggageroom employees, callers, watchmen, janitors, etc., 2 cents per hour.

"Sec. 3. All employees in rule 1, sections 2 and 3 of the schedule effective May 1, 1924, such as messengers, chore boys, and those engaged in assorting waybills, etc., not requiring clerical ability, 2 cents per hour.

"Sec. 4. Employees without previous clerical experience as a clerical worker, hereafter entering the service and filling positions of clerk or machine operator, shall be paid as follows:

> "First 6 months......per day... \$2. 35 "Second 6 months \_\_\_\_\_\_do\_\_\_ 3. 191/4

."Thereafter they shall be paid the established full rate of pay for the positions occupied.

"ŠEC. 5. Freight handlers as generally designated in rule 1, schedule for freight handlers, effective May 1, 1924, 21/2 cents per hour.

"Sec. 6. The following differentials shall be maintained between freight

handlers and the classes named below:

"(a) Sealers, scalers, and fruit and perishable inspectors, 3 cents per hour above the rates for truckers.

"(b) Stowers, stevedores, callers, etc., 4 cents per hour above the rates for

truckers."

Note.—After the award in this case was rendered the parties hereto were unable to agree upon the application of section 4 thereof, and acting upon request of the employee organization the Board of Mediation reconvened the original board of arbitration for the purpose of interpreting the section in question, and under date of November 21, 1927, such reconvened board, by majority decision, rendered the following interpretations:

\* \* It was not the intention of this board in its said award to discriminate in favor of those employees entering the service of the Wabash Railway Co. after the effective date of said award and against similar employees who were in the employ of said railway prior thereto, but that section 4 of said original award should be interpreted to mean and to be applied in the following manner.

to wit:

"(Sec. 4.) Employees filling positions of clerks or machine operators who, prior to their employment by the Wabash, were without previous clerical experience as a clerical worker and who shall not have served one whole year prior to the effective date of this award, to wit, August 16, 1927, shall after the end of one year's service in such position or positions be paid for future services the established full rate of pay for the position occupied; and for any unexpired portion of any said first year remaining after the going into effect of this award shall be paid as follows: For any remaining portion of the first six months of said employment occurring after August 16, 1927, shall be paid at the rate of \$2.35 per day; for any remaining portion or whole of the second six months of their employment, occurring after August 16, 1927, shall be paid at the rate of \$3.194 per day; and all such employees entering the service and filling such positions after August 16, 1927, shall be paid as follows: \$2.35 per day for the first six months and \$3.1914 per day for the second six months and thereafter the established full rate of pay for the position occupied."

The carrier representative dissented from majority interpretation.

THE BALTIMORE & OHIO RAILROAD CO. AND THE ORDER OF RAILROAD TELEGRAPHERS

(Arbitration hearings begun May 1, 1928)

## PARTIES INVOLVED

Employees.—Approximately 1,850 agents, telegraphers, telephoners, clerktelegraphers and telephoners, tower and lever men, etc., represented by the Order of Railroad Telegraphers.

· Carrier.—One. (Baltimore & Ohio Railroad Co.)

AWARD

Dated.—June 6, 1928.

Effective date.—May 16, 1928.

Life of.—One year from effective date and thereafter subject to 30 days' written notice by either party to the other.

Where filed.—United States District Court, District of Maryland, Baltimore,

Md.

Digest.—The questions involved were:

(1) Request of employees for an increase of 6 cents per hour for hourly rated employees and an increase of 10 per cent per month for monthly rated employees.

(2) Request of employees for rules reading:
(a) All regular assigned employees working 7 days per week will be assigned 1 regular day off duty every 2 weeks, without loss of compensation, and if such employees are required to work on their regular relief day, they will be compensated for an additional day at the rate of time and one-half.

(b) All regular assigned employees who have been in the service 1 year, working an assignment of 6 days per week, shall have 15 days' annual leave with pay, or

in lieu thereof 15 days' additional pay.

A majority decision of the board of arbitration, composed of three members,

made the following award:

"(1) The rates of pay shall be increased an amount equivalent to 3.25 cents per hour per position for hourly rated employees and 5 per cent for monthly rated employees, which shall be distributed to the various employees in such manner as may be agreed upon between the management and representatives of employees.

"In case the management of the railroad and the representatives of the employees are unable to agree on the apportionment of the increases the items in dispute shall be referred to this board or to a subcommittee of this board, as provided in the railway labor act.

"(2) (a) and (b). Request of employees for rules providing for relief days with

compensation and annual vacations with compensation is denied."

Note.—The arbitrator chosen by the employee organization filed opinion dissenting from majority award.

THE LOUISVILLE & NASHVILLE RAILROAD CO. AND THE AMERICAN TRAIN DIS-PATCHERS ASSOCIATION

(Arbitration hearings begun September 1, 1927)

## PARTIES INVOLVED

Employees.—Approximately 135 train dispatchers, represented by the American Train Dispatchers Association.

Carrier.—One. (Louisville & Nashville Railroad Co.)

AWARD

Dated.—September 23, 1927.

Effective date.—September 1, 1927.

Life of.—September 1, 1927, to September 1, 1928, and thereafter, unless changed by mutual agreement between the association and the railroad, or by due process of law then in effect governing such changes.

Where filed.—United States District Court of the Western District of Kentucky,

Louisville, Ky.

Digest.—A majority decision of the board of arbitration composed of three members awarded an increase of 58 cents per day to train dispatchers covered by their agreement with this railroad.

Note.—The arbitrator chosen by the railroad filed opinion dissenting from

majority award.

The arbitrator chosen by the employee organization, although signatory thereto, filed a supplementary opinion attacking award.

THE WASHINGTON TERMINAL CO. AND THE ORDER OF RAILROAD TELEGRAPHERS

(Arbitration hearings begun September 15, 1927)

## PARTIES INVOLVED

Employees.—Approximately 55 telegraphers; telephoners; clerk-telegraphers and telephoners; train and tower directors, etc., represented by the Order of Railroad Telegraphers.

Carrier.—One. (Washington Terminal Co.)

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#### AWARD

Dated.—October 1, 1927.

Effective date.—Understood to be October 1, 1927 (see following).

Life of.—Not specified in the award. The agreement to arbitrate provides that the award shall become effective at the beginning of the semimonthly pay period in which award is made and that it shall continue in force for the period of one year from such time, and thereafter until the expiration of thirty (30) days' notice in writing by one of the parties to the other.

Where filed.—Supreme Court of the District of Columbia, Washington, D. C.

Digest.—A unanimous decision of the board of arbitration-

(1) Granted the employees an increase in rates of pay the equivalent of 2 cents per hour per position, the privilege being extended to the parties to apportion this increase as they may mutually agree is equitable and just.

(2) Granted employees filling positions one day of relief each two weeks without loss of compensation, but if such relief is denied by the carrier the employee

shall receive overtime pay for the relief day.

(3) Denied the employees' request for annual vacation with pay.

Note.—Subsequent to the aforementioned award, the employee organization requested reconvention of the original arbitration board for interpretation of that portion of the award relative to relief days, such board was reconvened and under date of March 30, 1928, a majority thereof handed down the following interpretation:

"The controlling thought with a majority of the board was that employees rendered better service to carriers and therefore to the public by being relieved 1 day in each period of 14, and to insure such relief, and therefore the better service, it was thought wise to grant it at the expense of the carrier.

"A majority of the arbitration board interprets the language by it employed

to mean that employees are entitled to and shall have 26 relief days during a year of service without loss in compensation, and whenever the carrier for cause fails to grant a relief day in any 14-day period the extra pay accrues and the relief day becomes cumulative and the employee is entitled thereto at the earliest convenience of the carrier, so that the employee in that event shall have two

relief days in the next 14-day period.
"With respect to the second question the arbitration board does not interpret the decision to mean or to imply that any relief day is earned except for continuous service of 13 days of the regular 14-day period."

GREAT NORTHERN RAILWAY CO. AND BROTHERHOOD OF RAILWAY AND STEAM-SHIP CLERKS, FREIGHT HANDLERS, EXPRESS AND STATION EMPLOYEES

(Arbitration hearings begun January 23, 1928)

## PARTIES INVOLVED

Employees.—Approximately 4,000 clerical and station employees, represented by the Brotherhood of Railway and Steamship Clerks, Freight Handlers, Express and Station Employees.

Carrier.—One. (Great Northern Railway.)

AWARD

Dated.—April 4, 1928.

Effective date.—August 1, 1927.

Life of.—Not specified in the award. The agreement to arbitrate provides that the award shall continue in force for the period of 1 year from effective date thereof, and thereafter subject to 30 days notice by or to the railroad.

Where filed.—United States District Court, district of Minnesota.

Digest.—A majority decision of the board of arbitration awarded increases, as follows:

"Section 1: Storekeepers, assistant storekeepers, chief clerks, foremen, subforemen, and other clerical supervisory forces, add 4 cents per hour per position.

"Section 2-A: Clerks with experience of two or more years in railroad clerical work or clerical work of a similar nature in other industries, or where their cumulative experience in such clerical work is not less than two years, add 4

cents per hour per position.

"Section 2-B: Clerks with an experience of one year and less than two years in railroad clerical work or clerical work of a similar nature in other industries,

or where their cumulative experience in such clerical work is not less than one year, add 3 cents per hour per position.

"Section 3-A: Clerks whose experience as above defined is less than one year

and more than six months, add 2 cents per hour per position.

"Section 4: Train and engine crew callers, assistant station masters, train announcers, gatemen, and baggage and parcel room employees, other than clerks, add 4 cents per hour per position.

"Sections 5 and 6: No increases.

"Section 7: Station, platform, warehouse, transfer, dock, pier, storeroom and team-track freight handlers or truckers, and others similarly employed, add 4

cents per hour per position.

"Section 8: The existing differential shall be maintained between the truckers' rates, as above established in section 7 and the classes named below under 'A'

and 'B.

"(A) Sealers, scalers, and fruit and perishable inspectors.
"(B) Storers or stevedores, callers or loaders, locators, and coopers.

"Section 9: All common laborers in and about stations, storehouses, and warehouses, not otherwise provided for, add 4 cents per hour per position.

"Sections 10 and 11: No increase."

NOTE.—The arbitrator chosen by the railroad filed opinion dissenting from the majority award.

# GRAND CENTRAL TERMINAL AND ORDER OF RAILROAD TELEGRAPHERS

(Arbitration hearings begun March 1, 1928)

## PARTIES INVOLVED

Employees.—Approximately 60 telegraphers; telephoners; clerk-telegraphers and telephoners; tower and train directors; levermen, etc., represented by the Order of Railroad Telegraphers.

Carrier.—One. (Grand Central Terminal Co.)

Dated.—March 9, 1928.

Effective date.—11 o'clock p. m., March 15, 1928.

Life of.—Not specified in the award. The agreement to arbitrate provides that it shall continue in force for the period of 1 year from the effective date and thereafter subject to 30 days written notice by either party to the other.

Where filed.—United States District Court for the Southern District of New

York.

Digest .- A majority decision of the Board of Arbitration, composed of three members, awarded as follows:

"1. That there shall be no increase in present hourly rates.
"2. That article 4 of the agreement aforesaid be changed to read: 'Employees will be granted 66 days off each year with pay."

In connection with its award the board made the following comment: "In order to make this award effective and to make it consistent with the balance of said article 4 certain changes of phraseology in the balance of said article 4 should be effected between the two parties to this arbitration. But inasmuch as the board has no authority under the express terms of the submission to make changes in article 4 beyond those already made, this is necessarily left to the mutual agreement of the said parties.

PERE MARQUETTE RY. Co. AND BROTHERHOOD OF LOCOMOTIVE ENGINEERS, BROTHERHOOD OF LOCOMOTIVE FIREMEN AND ENGINEMEN, ORDER OF RAIL-WAY CONDUCTORS, BROTHERHOOD OF RAILROAD TRAINMEN, AND SWITCHMEN'S Union of North America

(Arbitration hearings begun December 8, 1927)

# PARTIES INVOLVED

Employees.—Approximately 2,250 engineers, firemen, hostlers, road conductors and trainmen, yard conductors and yardmen, etc., represented by the Brother-hood of Locomotive Engineers, Brotherhood of Locomotive Firemen and Enginemen, Order of Railway Conductors, Brotherhood of Railroad Trainmen, and Switchmen's Union of North America.

Carrier.—One. (Pere Marquette Ry.)

AWARD

Dated.—January 10, 1928.

Effective date.—April 16, 1927.

Life of.—Not specified in the award. The agreement to arbitrate provides that the award shall continue in force 1 year from the effective date thereof

and thereafter subject to 30 days' notice by or to the railway.

Where filed.—United States District Court for the Eastern District of the

Southern Division of Michigan.

Digest.—The question to be arbitrated was "the determination of an effective date for the establishment of wage increases agreed to between the parties." A majority decision of the board, composed of three members, awarded as

follows:

"The award of the board is that the increases made by the Pere Marquette

Railway, effective as of April 16, 1927, should not be retroactive.'

Note.—The arbitrator chosen by the employee organizations filed an opinion, dissenting from the majority award.

## LOUISVILLE AND NASHVILLE RAILROAD CO. AND BROTHERHOOD RAILROAD SIGNALMEN OF AMERICA

(Arbitration hearings begun October 3, 1927)

# PARTIES INVOLVED

Employees.—Approximately 350 signal department employees, represented by the Brotherhood of Railroad Signalmen of America. Carrier.—One. (Louisville & Nashville Railroad Co.)

## AWARD

Dated.—November 12, 1927.

Effective date.—Understood to be November 1, 1927. (See following.)

Life of.—The award specifies that it is effective at the beginning of the pay period in which filed and that it is to remain in force 1 year from such effective date, and thereafter subject to 30 days' notice by or to the railroad, unless changed by mutual agreement between the brotherhood and the railroad or by any due process of law, then in effect governing such changes.

Where filed .- United States District Court for the Western District of

Kentucky.

Digest.—A majority decision of the board of arbitration awarded the employees increases in rates of pay as follows:

	Estat	olished
	Increase	New rate
Signal construction foremen. Signal maintenance foremen. Assistant signal foremen. Leading signalmen and leading maintainers. Signalmen and signal maintainers. Signal linemen. Signal groundmen. Signal helpers. Signal laborers Assistant signalmen and assistant maintainers.	do do do do do do do do do do do do do d	

<sup>1</sup> For first period to and including eighth period at 68 cents per hour.

Note.—The arbitrator chosen by the carrier filed an opinion dissenting from the majority award.

The arbitrator chosen by the brotherhood, although signatory to the award, filed a supplementary opinion setting forth reasons why award was insufficient, CHESAPEARE & OHIO RY. CO. AND CHESAPEARE & OHIO SYSTEM FEDERATION NO. 41, RAILWAY EMPLOYEES DEPARTMENT, AMERICAN FEDERATION OF LABOR

(Arbitration hearings begun March 26, 1928)

#### PARTIES INVOLVED

Employees.—Approximately 8,000 mechanical department employees represented by the Railway Employees' Department, American Federation of Labor, comprising the following organizations: International Association of Machinists; International Brotherhood of Boilermakers, Iron Ship Builders and Helpers of America; International Brotherhood of Blacksmiths, Drop Forgers and Helpers; International Alliance of Amalgamated Sheet Metal Workers; International Brotherhood of Electrical Workers; and Brotherhood of Railway Carmen of

Carrier.—One. (Chesapeake & Ohio Railway).

## AWARD

Dated.—April 14, 1928.

Effective date.—Not specified in the award. (See following:)

Life of .- The agreement to arbitrate provides that the award shall become effective January 1, 1928, and shall continue in force for the period of one year from said date, and thereafter subject to 30 days' written notice by or to the railway company.

Where filed.—United States District Court, Eastern District of Virginia. Digest.—It is stated in the award that the arbitration agreement which was

executed by the parties on November 17, 1927, provided as follows:
"The specific question to be submitted to the board for decision is the request of the employees, 'for adjustment in existing wage rates,' dated February 2, 1927, together with correction made in their letter of February 12, 1927, copies of which are attached hereto and made a part hereof, and marked 'Appendix A.' It being further understood that whether or not the board shall award a daily basis of pay, existing rules and understandings relative to compensation shall not be modified or changed, and that when necessary to use an hourly basis of pay the same shall, even if a daily basis of pay be fixed, be figured at one-eighth of the daily rate."

And a decision of a majority of the board of arbitration, composed of six members,

made the following award:
"The request of the shop-craft employees for adjustment of existing wage rates is denied, and it is ordered that existing wage rates shall remain unchanged."

Note.—The arbitrators chosen by the employee organizations jointly filed an opinion dissenting from majority award.

NEW YORK CENTRAL RAILROAD CO. (BUFFALO AND EAST, WEST OF BUFFALO, AND OHIO CENTRAL LINES), MICHIGAN CENTRAL RAILROAD CO., CLEVELAND CINCINNATI, CHICAGO & ST. LOUIS RAILWAY CO., PEORIA & EASTERN RAILWAY CO., CINCINNATI NORTHERN RAILROAD CO., EVANSVILLE, INDIANAPOLIS & TERRE HAUTE RAILROAD CO., LOUISVILLE & JEFFERSONVILLE BRIDGE & RAILROAD CO., AND THE ORDER OF RAILROAD TELEGRAPHERS

(Arbitration hearings begun April 16, 1928)

## PARTIES INVOLVED

Employees.—Approximately 5,000 agents, telegraphers, telephoners, clerktelegraphers, clerk-telephoners, towermen and levermen, and other telegraph

department employees represented by the Order of Railroad Telegraphers.

Carriers.—Nine. (New York Central Railroad Co., Buffalo and east; New York Central Railroad Co., West of Buffalo; New York Central Railroad Co., Ohio central lines; Michigan Central Railroad Co.; Cleveland, Cincinnati, Chicago & St. Louis Railway Co., Peoria & Eastern Railway Co.; Cincinnati Northern Railroad Co.; Evansville, Indianapolis & Terre Haute Railroad Co.; Louisville & Jeffersonville Bridge & Railroad Co.)

## AWARD

Dated.—April 28, 1928.

Effective date.—May 16, 1928.

Life of.—One year, and thereafter subject to 30 days' written notice by either party to the other.

Where filed.—United States District Court of New York.

Digest.—A unanimous decision of the board of arbitration, composed of six members, awarded increases in rates of pay and certain working rules as follows:

"Question 1: New rule requested by employees of the Michigan Central Railroad reading: 'Telegraphers will be paid time and one-half rate for all Sunday and holiday service with a minimum of four hours at the rate of time and onehalf for the calls. The call in this rule means two hours' work or less.'

"Award: The new rule requested by the Michigan Central employees is denied. This decision is, however, not to be interpreted as estopping the employees and the management of the Michigan Central Railroad from mutually agreeing to the same arrangement for relief days as that established hereinafter by this

"Question 2: New rule requested by employees of all lines involved except the Michigan Central Railroad: 'Employees will be allowed one regular relief day each week. If employees are required to work on their relief day, they will

be paid at overtime rate with minimum of eight hours.

Award: New rule requested by employees of all lines involved except Michigan Central Railroad. The request is granted on the following terms and

conditions:

"1. Where it is necessary for a position to be regularly represented for 8 hours a day, 7 days a week and where conditions are such that it is practicable to do so,

1 relief day in 7, without pay, will be afforded.

"2. The relief assignments shall be worked out separately for each seniority district by the designated representatives of the management and the employees, except when relief assigned is on more than one seniority district, in which case vacancies will be bulletined on each district concerned.

"3. The management will bulletin relief assignments, and if qualified and acceptable men bid in and perform such assignments, that shall constitute the

test of practicability.

"4. In the event that, without diversion by the management, the regularly assigned relief man does not report for duty, the employees filling the position to be relieved (or, in the event of the absence of the regular employee, other available telegraphers) shall cover the assignment and be paid pro rata rates up to eight hours, after which overtime rates will apply.

5. In the event the management is responsible for the diversion of the relief man and extra men can not be provided, the regular employees or employees

required to perform the service will be paid at the rate of time and one-half.

"6. The foregoing rule shall become effective for each class on each seniority district when assignments are completed for relief schedules for such class, and only in the event that the organization shall agree that the following rules now in the agreements shall be modified in the following respects:

"(a) Where it is impracticable to work out relief assignments providing six days' service per week for the relief man, the guaranty rules shall not apply to the relief man. A relief man regularly assigned for less than four days a week

will be considered an extra man.

"(b) The compensation of the relief men shall be the rates applicable to the respective positions relieved.

(c) Deadheading and expense allowance shall not apply to regularly assigned relief men.

"(d) Rules in various agreements requiring punitive payments for service outside of assigned hours shall be modified to eliminate the qualification 'within the limits of the regular week-day assignment,' in so far as they apply to relief men and to regular men affected by relief arrangements.

"(e) Wherever the hours of assignments of regular men require changes in working out relief assignments, exceptions shall be made to the rules that regular

assignments shall have a fixed starting time daily.

"7. The intent of this award is that in the application of relief arrangements, both parties shall endeavor to compose differences over these rules and any others not specifically mentioned above in the spirit of facilitating the change in conditions. In the event mutually satisfactory understandings are not reached, the differences shall be submitted to this board or to a subcommittee in accordance with the provisions of article 15 of the agreement to arbitrate.

Increase

"Question 3: Request of the employees of the New York Central Railroad (Buffalo and east, west of Buffalo, and Ohio central lines), that the existing rule

reading.

""Regularly assigned employees will receive 1 day's pay within each 24 hours, according to location occupied or to which entitled, if ready for service and not used, or if required on duty less than the required minimum number of hours as per location, except on Sundays and holidays.

"'This rule shall not apply in cases of reduction of forces nor where traffic is

interrupted or suspended by conditions not within the control of the carrier.'

"Be changed by substituting the words 'regular relief days' for the word 'Sundays'.

"Award: The request for the substitution of the words 'regular relief days' for the word 'Sundays' is granted, except as it would apply to regularly assigned

relief men as specified in the award under Question 2.

"Question 4: New rule requested by the employees of the Cleveland, Cincinnati, Chicago & St. Louis Railway, Peoria & Eastern Railway, Cincinnati Northern Railroad, Evansville, Indianapolis & Terre Haute Railroad, and Louisville & Jeffersonville Bridge & Railroad Co.

"Award: The request for the new rule by the employees of the Cleveland, Cincinnati, Chicago & St. Louis Railway, Peoria & Eastern Railway, Cincinnati Northern Railroad, Evansville, Indianapolis & Terre Haute Railroad, and Louisville & Jeffersonville Bridge & Railroad Co., is granted with an added pro-

vision, so that the new rule will read:

""Regularly assigned employees will receive 1 day's pay within each 24 hours, according to location occupied or to which entitled, if ready for service and not used, or if required on duty less than the required minimum number of hours as per location, except on regular relief days and holidays.

""This rule shall not apply in cases of reduction of forces nor where traffic is interrupted or suspended by conditions not within the control of the carrier."

"Question 5: New rule requested by employees of the Michigan Central Rail-

road.

""Guarantee.—Regularly assigned employees will receive 1 day's pay within each 24 hours, according to location occupied or to which entitled, if ready for service and not used or if required on duty less than the required minimum number of hours as per location, except on Sundays or holidays."

"Award: The new rule requested by the employees of the Michigan Central

Railroad is granted, with an added provision, so that the new rule will read:

"Regularly assigned employees will receive 1 day's pay within each 24 hours, according to location occupied or to which entitled if ready for service and not used, or if required on duty less than the required minimum number of hours as per location, except on Sundays and holidays.

""This rule shall not apply in cases of reduction of forces nor where traffic is interrupted or suspended by conditions not within the control of the carrier."

"If the employees and management of the Michigan Central Railroad mutually agree on the system of relief days established for the other lines in the award under question 2 above, the words 'regular relief days' shall be substituted for the word 'Sundays' in this rule.

"Question 6: Request for increases in existing hourly rates as follows:

	requested
New York Central R. R.:	(cents)
Buffalo and east	15
West of Buffalo	
Ohio central lines	
Cleveland, Cincinnati, Chicago & St. Louis Ry., including Peoria	&
Eastern Ry	15
Cincinnati Northern R. R.	17
Evansville, Indianapolis & Terre Haute R. R.	18
Louisville & Jeffersonville Bridge & Railroad Co	
Michigan Central Railroad	
· ·	

"Awarded: On the request for increases in existing hourly rates the board awards as follows:

"(a) An amount equivalent to 3.3 cents per hour per position is granted on the following railroads: New York Central Railroad (Buffalo and east, west of Buffalo, and Ohio central lines); Cleveland, Cincinnati, Chicago & St. Louis Ry.; Peoria & Eastern Railway; Cincinnati Northern Railroad; Evansville, Indian-

apolis & Terre Haute Railroad; and Louisville & Jeffersonville Bridge & Railroad Co., and this amount shall be apportioned in increases in the rate of pay to the various employees in such manner as may be agreed upon between the carriers and the representatives of the employees.

"This provision is intended primarily to afford opportunities for adjusting the compensation of employees whose earnings are affected by the reduction in the

work days per week.

"(b) In the case of the request for increase on the Michigan Central Railroad, an increase is granted provided the employees and management mutually agree on the relief-day program outlined for the other roads in the award under question 2 above. In case of such agreement the provision of the award under question 6 shall apply also to the employees on the Michigan Central Railroad. In case such arrangement is not effected, the increase on the Michigan Central Railroad is denied.'

CERTAIN RAILROADS IN WESTERN TERRITORY AND THE BROTHERHOOD OF LOCO-MOTIVE FIREMEN AND ENGINEMEN

(Arbitration hearings begun September 29, 1927)

## PARTIES INVOLVED

Employees.—Approximately 55,000 firemen, helpers, hostlers, and outside hostler helpers, represented by the Brotherhood of Locomotive Firemen and Enginemen.

 $\bar{C}$ arriers.—Forty-five systems and 42 subsidiaries, as follows:

Atchison, Topeka & Santa Fe Railway Co. (including eastern, western, and coast lines and Sunset Railway); Gulf, Colorado & Santa Fe Railway Co., Panhandle & Santa Fe Railway Co.

Baltimore & Ohio Chicago Terminal Railroad.

Belt Railway Co. of Chicago, Chicago & Eastern Illinois Railway Co. Chicago & North Western Railway Co. Chicago & Western Indiana Railroad Co. Chicago, Burlington & Quincy Railroad Co. Chicago Great Western Railroad Co.

Chicago, Milwaukee & St. Paul Railway; Chicago, Terre Haute & Southeastern Railway Co.; Chicago, Milwaukee & Gary Railway Co. Chicago, Rock Island & Pacific Railway Co.; Chicago, Rock Island & Gulf Rail-

way Co.

Chicago, St. Paul, Minneapolis & Omaha Railway Co.

Colorado & Southern Railway Co.

Davenport, Rock Island & Northwestern Railway Co.

Denver & Rio Grande Western Railroad.

Des Moines Union Railway Co.

Fort Worth & Denver City Railway Co; Wichita Valley Railway Co.

Great Northern Railway Co.

Gulf coast lines; St. Louis, Brownsville & Mexico Railway Co.; Orange & Northwestern Railroad Co.

Houston Belt & Terminal Railway Co.

Illinois Central Railroad Co.; Yazoo & Mississippi Valley Railroad Co. (including Alabama & Vicksburg Railway and Vicksburg, Shreveport & Pacific Railway). International-Great Northern Railroad Co.; San Antonio, Uvalde & Gulf Railroad Co.

Kansas City Southern Railway Co.; Texarkana & Fort Smith Railway Co. Kansas City Terminal Railway Co.

Minneapolis, St. Paul & Sault Ste. Marie Railway; Duluth, South Shore & Atlantic Railway; Mineral Range Railroad.

Minnesota & International Railway Co.; Big Fork & International Falls Railway Co.

Missouri-Kansas-Texas Railroad Co.; Missouri-Kansas-Texas Railroad Co. of Texas.

Missouri Pacific Railroad Co.

Northern Pacific Railway Co.

Ogden Union Railway & Depot Co.

Rio Grande Southern Railroad Co.

St. Joseph Belt Railway Co.

St. Paul Bridge & Terminal Railway.

St. Louis-San Francisco Railway Co.; St. Louis, San Francisco & Texas Railway Co.; Paris & Great Northern Railroad Co.; Fort Worth & Rio Grande Railway Co.; Brownwood North & South Railroad Co.; Birmingham Belt Railroad Co.

St. Louis Southwestern Railway Co.; St. Louis Southwestern Railway Co. of Texas, leased, operated, and independent lines.

Sioux City Terminal Railway Co.

Southern Pacific Co., Pacific system.

Southern Pacific lines, Texas and Louisiana; Houston & Texas Central Railroad Co.; Galveston, Harrisburg & San Antonio Railway Co.; Texas & New Orleans Railroad Co.; Louisiana Western Railroad Co.; Morgan's Louisiana & Texas Railroad & Steamship Co.; Iberia & Vermilion Railroad Co.; Houston East & West Texas Railway Co.; Houston & Shreveport Railroad Co.

Spokane, Portland & Seattle Railway Co.; Oregon Trunk Railway; Oregon Electric Railway Co.; United Railways Co.

Torminal Railroad Association of St. Louis Marchanta Prides Terminal

Terminal Railroad Association of St. Louis; St. Louis Merchants Bridge Terminal Railway; East St. Louis Connecting Railway; St. Louis Transfer Railroad.

Texas & Pacific Railway Co.: Texas Pacific-Missouri Pacific Terminal Railroad of New Orleans.

Trinity & Brazos Valley Railway Co.

Union Pacific system; Union Pacific Railroad Co.; Oregon Short Line Railroad Co.; Oregon-Washington Railroad & Navigation Co.; Los Angeles & Salt Lake Railroad Co.; St. Joseph & Grande Island Railway Co. Union Stock Yards Co., of Omaha (Ltd.).

Wabash Railway Co.

Western Pacific Railroad Co.

AWARD

Dated.—December 17, 1927.

Effective date.—August 1, 1927.

Life of.—The agreement to arbitrate provides that the award shall continue in force for a period of one year from the effective date thereof, and thereafter, subject to 30 days' writtennotice by any individual management or committee desiring changes.

Where filed.—United States District Court Northern District of Illinois,

Eastern Division, Chicago, Ill.

Digest.—A majority decision of the board of arbitration awarded as follows: "Request No. 1.—Except as otherwise provided herein, existing rates of pay for firemen, helpers, hostlers, and outside hostler helpers shall be increased \$1

per day.
"Award.—Rates of pay for firemen in road passenger service increased 30
"Award.—Rates of pay for firemen in road passenger service increased 35 cents per day and the rates of pay of all other employees involved increased 35

cents per day

"Request No. 2.—In road service on steam, electric, or other power weighing 250,000 pounds and over on drivers and on mallet engines, existing rates of pay shall be increased \$1.25 per day.

"Award.—Request denied, except as indicated in award on Request No. 1. "Request No. 3.—Gradations on locomotives, according to weights on drivers, to be extended to 550,000 pounds and over in freight service, with an additional increase of 25 cents per day to be applied for each 50,000 pounds above 250,000

pounds on drivers. "Award.—Request denied.

"Request No. 4.—The weight on all other power-driven wheels will be added to the weight on drivers of locomotives that are equipped with boosters, and the weights produced by such increased weights shall fix the rates for the respective classes of service.

"Award.—Request granted.

"Request No. 5.—In all passenger service the earnings from mileage, overtime, or other rules applicable for each day service is performed shall be not less than \$6.25 for firemen.

"Award.—\$5.55 allowed."

CERTAIN CARRIERS IN SOUTHEASTERN TERRITORY AND THE BROTHERHOOD OF LOCOMOTIVE ENGINEERS

(Arbitration hearings begun January 3, 1928)

## PARTIES INVOLVED

Employees.—Approximately 5,900 engineers represented by the Brotherhood

of Locomotive Engineers.

Carriers.—Fifteen. (Atlantic Coast Line Railroad Co.; Central of Georgia Railway Co.; Charleston & Western Carolina Railway Co.; Chesapeake & Ohio Railway Co.; Clinchfield Railroad Co.; Florida East Coast Railway Co.; Georgia Railroad; Louisville & Nashville Railroad Co.; Louisville, Henderson & St. Louis Railway Co.; Nashville, Chattanooga & St. Louis Railway; Norfolk Southern Railroad Co., steam service only; Norfolk & Western Railway Co.; Richmond, Fredericksburg & Potomac Railroad Co.; Winston-Salem Southbound Railway Co.; Jacksonville Terminal Co.)

## AWARD

Dated.—February 4, 1928.

Effective date.—September 1, 1927 (see following).

Life of.—Not specified in award. Agreement to arbitrate provides that award shall be effective as of September 1, 1927, and shall continue in force for the period of one year from said date and thereafter subject to 30 days' written notice by any individual management or committee desiring change.

Where filed.—Supreme Court of the District of Columbia, Washington, D. C. Digest.—The questions submitted to the board of arbitration, composed of six members, and the award thereon, follow:
"Request No. 1.—An increase of 15 per cent in all classes of service, including

differentials, arbitraries, and special allowances, and that the present minimum granted in passenger service be increased 15 per cent. "Award.—Increase of  $6\frac{1}{2}$  per cent based on the present scale of wages in all

classes of service.

"Request No. 2.—Mallet rate for 3-cylinder steam and electric locomotives.

"Award.—Request disallowed.
"Request No. 3.—That there be added to the freight locomotive classification the following: Mallet engines and engines carrying mallet rates of over 275,000 pounds on drivers, a differential of 25 cents for each additional 50,000 pounds on drivers and on other engines a differential of 25 cents for each 50,000 pounds over 350,000 pounds on drivers.

"Award.—Request disallowed.
"Request No. 4.—When boosters are attached to tenders the weight of the tender shall be added to the weight on drivers of locomotives and the total weight so produced shall fix the rate for the respective classes of service.

Award.—When a locomotive leaves a terminal with booster in condition to operate, the weight on drivers shall be determined by adding the tractive effort of the booster to the tractive effort on the locomotive, and establish new weight

on drivers proportionate to the increased tractive effort.

"Example.—Locomotive without booster weighs 224,000 pounds on drivers, with tractive effort of 47,500 pounds. Tractive effort equals 21.2 per cent of weight on drivers. Booster adds 10,000 pounds to the tractive effort, making total tractive effort 57,500 pounds. 57,500 pounds is 21.2 per cent of 271,000 pounds, the new weight on drivers."

(Note.—The two arbitrators chosen by the brotherhood filed joint opinion,

dissenting from the majority award.)

Subsequent to the foregoing award a difference arose between the parties as to whether or not the general increase awarded applied or was intended to apply to "differentials, arbitrarties, special allowances, and the present minimum guaranty in passenger service." The board of arbitration was reconvened, and under date of April 20, 1928, a majority thereof rendered the following interpretation:

"It was the intention and purpose of the board of arbitration simply to award a general increase in the basic rate of pay of the engineers in the service of the designated railroads, based on the present scale of wages in all classes of the service, with no change to be made or increase allowed in any of the existent differentials, arbitraries, special allowances, or the present minimum passenger

guaranty.

(Note.—The two arbitrators chosen by the brotherhood jointly dissented from the foregoing majority interpretation.)

THE NASHVILLE, CHATTANOOGA & ST. LOUIS RAILWAY; THE NASHVILLE TERMINALS; AND THE BROTHERHOOD OF RAILROAD SIGNALMEN OF AMERICA

(Arbitration hearings begun June 4, 1928)

#### PARTIES INVOLVED

Employees.—Approximately 77 signal department employees represented by the Brotherhood of Railroad Signalmen of America.

Carriers.—Two. (Nashville, Chattanooga & St. Louis Railway and Nashville Terminals.)

AWARD

Dated.—June 21, 1928.

Effective date.—March 29, 1928.

Life of.—Not specified in the award. The agreement to arbitrate provides that it shall continue in force for the period of one year from the effective date thereof, and thereafter subject to 30 days' notice by or to the railroad.

Where filed.—United States District Court, Nashville Division, Middle District

of Tennessee.

Digest.—A majority decision of the arbitration board, composed of three members, granted increases in rates of pay, as follows:
"That the pay of signalmen and signal maintainers be increased from 74 cents

an hour to 78 cents an hour.

"That the pay of assistant signalmen and assistant signal maintainers, covering their respective periods of service, from the first period at 51 cents to and including the eighth period at 65 cents per hour, shall be increased by 3 cents per hour.

"That the pay of signal helpers be increased from 49 cents an hour to 52 cents

"That the proof is not sufficient to justify the classification of relay repairmen

as leading signalmen."

Note. The arbitrator chosen by the carriers did not sign award, neither did he file opinion dissenting therefrom.

# EMERGENCY BOARDS ESTABLISHED UNDER THE RAILWAY LABOR ACT, JULY 1, 1927, TO JUNE 30, 1928

Case No. CI-347. Parties involved:

Carrier—The Kansas City, Mexico & Orient Railway system.

Employees-Engineers, firemen, hostlers, conductors, brakemen, and switch-

Date of President's proclamation: April 28, 1928. Members of emergency board: Hon. Homer B. Dibell, associate justice, Minnesota Supreme Court; Hon. James R. Garfield, attorney and former Secretary of the Interior; Hon. Carl Williams, publisher, Oklahoma Farmer-Stockman; Mr. Arthur Thacher, mining engineer; Dr. Davis R. Dewey, professor of economics, Massachusetts Institute of Technology.

Hearings by emergency board begun May 11, 1928; ended May 17, 1928. Place,

Wichita, Kans.

Date of report of emergency board, May 18, 1928.

## REPORT OF EMERGENCY BOARD

In re Brotherhood of Locomotive Engineers, Brotherhood of Locomotive Firemen and Enginemen, Order of Railway Conductors, Brotherhood of Railroad Trainmen, and the Kansas City, Mexico & Orient Railway system. Appointed under section 10 of the railway labor act. File CI-347.

The Emergency Board appointed by the President pursuant to the provisions of the railway labor act and in accordance with the Executive proclamation of April 28, 1928, to investigate and report their findings upon a dispute between the Kansas City, Mexico & Orient Railway system, hereinafter referred to as the Orient or carrier, and certain of its train, engine, and yard service employees, such dispute having not been heretofore adjusted under the provisions of the Trailway labor act, met at the Broadview Hotel, Wichita, Kans., on May 11, 1928.
The board was composed of James R. Garfield, of Cleveland, Ohio; Carl Williams, of Oklahoma City, Okla.; Arthur Thacher, of St. Louis, Mo.; Davis R.

Dewey, of Cambridge, Mass.; and Homer B. Dibell, of Duluth, Minn. All the members were present, the board was organized, and Homer B. Dibell was chosen chairman.

The following appearances were entered:

For the railway brotherhoods-

R. L. McIntosh, general chairman, Order of Railway Conductors, Orient Lines, 534 West Avenue O, San Angelo, Tex.

J. A. Gannon, vice president, 1148 Lincoln Avenue, St. Louis, Mo., appearing on behalf of Order of Railway Conductors.

U. S. Kent, general chairman, 121 East Truchig Street, San Angelo, Tex., appearing on behalf of Brotherhood of Locomotive Engineers, Kansas City, Mexico & Orient Railroad.

Fay Conner, general chairman, Brotherhood of Locomotive Firemen and Enginemen, Kansas City, Mexico & Orient Railroad, Fairview, Okla.

E. H. Kruse, assistant grand chief engineer, 1118 Brotherhood of Locomotive Engineers Building, Cleveland, Ohio, appearing on behalf of Brotherhood of Locomotive Engineers.

Fred. W. Lewis, vice president, 1914 Railway Exchange Building, St. Louis, Mo., appearing on behalf of Brotherhood of Locomotive Firemen and Enginemen.

S. R. Harvey, vice president Brotherhood of Railroad Trainmen, 3403 South Benton, Kansas City, Mo., appearing on behalf of Brotherhood of Railroad Trainmen.

R. C. Spurrier, general chairman Brotherhood of Railroad Trainmen, 320 North Fern Street, Wichita, Kans., appearing for Brotherhood of Railroad

Trainmen.

For the carrier—

W. T. Kemper, president; Clifford Histed, vice president and general counsel, Kansas City, Mo.; E. A. Boyd, general attorney; E. H. Shaufler, general manager; A. J. Cleary, general superintendent; and T. J. Kelly, assistant auditor,

Wichita, Kans., appearing for the Kansas City, Mexico & Orient Railway system.

The board was in open daily session from May 11 to May 17, 1928, inclusive.

The brotherhoods and the carrier presented their views of the dispute without restriction as to time or method and gave the board all information asked. board, having investigated in this manner and considered the dispute between the carrier and its employees represented by the four brotherhoods, now reports its findings and transmits therewith a full transcript of all proceedings.

The following findings are presented:

1. That the dispute between the brotherhoods and the carrier relates, first, to the request for the restoration or increase of pay of the employees in the train, engine, and yard service, to the standard rates of pay of Class I carriers in the western territory; and, second, to eight unadjusted claims of individual members of the brotherhoods against the carrier, commonly called grievance claims.

2. That the Orient company was under Federal control until the railroads were restored to private ownership on March 1, 1920, in accordance with the provisions of the transportation act, 1920; that the Orient was subject to the various orders regulating wages issued by the United States Railroad Administration; that after the enactment of the transportation act, 1920, which created the United States Railroad Labor Board, the employees of the Orient here involved were subject to the rates of pay established by the Railroad Labor Board; that the rates of pay were increased in 1920 and decreased in 1921 by decisions 2 and 147 of said board; that in July, 1923, upon application of the Orient company the Railroad Labor Board by its decision 1933 authorized a further decrease in the rates of pay of the train and engine service employees by authorizing rates which were in effect in the year 1920 prior to the issuance of decision 2 of that board; and that this decrease made the Orient rates of pay below the standard paid to members of these brotherhoods on other lines.

That decision 1933, Railroad Labor Board, year 1923, contained a statement

in which President Kemper, of the Orient, said in part as follows:

"Any surplus earned over operating expenses, including interest on the receiver's certificates securing the Government loan, which interest is \$150,000 per annum, shall be distributed pro rata among the employees in an amount sufficient to bring them up to the standard wages fixed by the United States Railroad Labor Board, it being distinctly understood that you will receive standard pay for Class I carriers, providing the earnings permit."

At the hearings before this emergency board on May 15, 1928, President

Kemper again stated in part:
"I want to state to you just as I think I stated—if I didn't our general manager did, in 1923-I mean every word of this-these gentlemen referred to it; we made a promise that when we got an opportunity to do so we would pay them the same wages that were paid on other railroads. I want to make that promise right here in my testimony before this commission. There is not anybody connected with this railroad that it would make happier than it would me if I felt we could safely pay these men the demands they are making, but I would not want to pay it just to them. We have a lot of men that have been just as loyal, just as faithful, and just as important toward the saving of this railroad as these men who are here before you to-day."

That the Orient company increased the rates of pay in 1925, but, as this increase was general in the territory through which the carrier operates, it still left the average rates of pay of its train and engine service employees below the standard for the territory; that throughout the hearings before this emergency board it was the announced policy of the carrier to increase the wages of all employees as soon as revenues will permit. The statement is accepted by the board as made in good faith and as one which will be carried out without evasion.

3. That on August 23, 1927, the system representatives of the four transportation brotherhoods served the usual 30-day notice on the representatives of the carrier to open their agreements or schedules and requested an increase in rates of pay to the extent of restoration of the standard rates of pay; that after various conferences the carrier, on November 5, denied the wage request; that grand lodge officers were thereafter assigned to the case; that negotiations were continued at intervals; that on March 26, 1928, the grand lodge officers submitted a strike ballot to the brotherhood employees on this carrier; that the ballot did not provide for submission to the employees of any counterproposals which might be made by the carrier; that the ballot was substantially unanimous in giving the grand lodge officers full power to settle the dispute or call a strike; that on April 10, in conference, the carrier did offer certain increases in rates of pay, less than the amounts asked by the employees. This offer was rejected by the grand lodge officers.

During these negotiations extending over a long period of time there were frequent delays which apparently created friction and made it difficult to arrive at a settlement without resort to Federal agencies established for that purpose.

a settlement without resort to Federal agencies established for that purpose.

That on April 18 the grand lodge officers applied to Samuel E. Winslow, chairman of the United States Board of Mediation, and in a telegram asked for mediation as follows:

WICHITA, KANS., April 18, 1928.

The undersigned grand officers of engineers, firemen, conductors, and trainmen, assisted by four committees, have broken off negotiations with management Kansas City, Mexico & Orient Railway on demands for standard wages and settlement of number of grievances. Management declines to jour in requesting mediation. Strike vote has been taken and men unanimous in desire to leave service unless satisfactory settlement reached at early date. To fully comply with railway labor act before taking further action we are requesting you get mediator on ground soon as possible, as employees invoved are demanding action. Address Lassen Hotel.

E. H. KRUSE. J. A. GANNON. FRED W. LEWIS. S. R. HARVEY.

That the Board of Mediation telegraphed the grand lodge officers that George A. Cook, mediator, would go to Wichita, Kans., to investigate and render such assistance as possible in connection with existing differences; that the mediator arrived in Wichita, Kans., on April 23 and conferred first with the representatives of the employees and then alternating with the representatives of the carrier in daily conferences to and including April 28; that the mediator's efforts were unsuccessful; that following the provisions of the railway labor act the mediator then attempted, on April 26, 1928, to induce the parties to arbitrate the wage question in dispute; that the representatives of the employees expressed an unwillingness to arbitrate; that the representatives of the carrier expressed a willingness to arbitrate; that on the same day the grand lodge officers issued their order for a strike, the order to be effective at 6 p. m. Sunday, April 29; that on April 28, 1928, the President issued a proclamation creating an emergency board to investigate the dispute and to report its findings to the President within 30 days from that date; and that on the same day representatives of the employees and of the carrier expressed their intention to conform to the provisions of the railway labor act by agreeing to make no change in the conditions

out of which the dispute arose for the required period of 30 days after the emer-

gency board shall have submitted its report to the President.

4. That the Orient company before its differences were in mediation offered to increase the rates of pay of the employees represented by the four brotherhoods in an amount which would, it claimed, increase its annual pay-roll expense approximately \$62,000; that this amount is approximately \$47,000 less than the amount asked by the members of the four brotherhoods' employees; that by negotiation with other classes of employees receiving lesser rates of pay increases were mutually agreed upon in such amount that the annual pay roll was increased approximately \$35,000; and that the rate of increase offered the brotherhoods was slightly greater than that negotiated with other classes of employees.

5. That the road ever since its organization in 1900 has often been in desperate financial straits. Its line was projected from Kansas City, Mo., to Topolobampo, a port on the Gulf of California in the Republic of Mexico. The line has been built in three unconnected sections: From Wichita, Kans., to Alpine, Tex.; Marquex, Mexico, to Sandrez, Mexico; Altillo, Mexico, to Topolobampo, the Mexican port. The gap between Alpine, Tex. and Marquex, Mexico, is about 100 miles, of which 84 are in Texas. The gap between the central and western

sections is 165 miles.

The corporate organization consists of three corporations organized (a) under the laws of Kansas, operating the lines in Kansas and Oklahoma; (b) under the laws of Texas, operating the lines in Texas; and (c) under the laws in Mexico, operating its properties in that country. The Kansas corporation owns and controls the other companies and the properties have always been managed as a unit.

The financial history of the enterprise is one of heavy loss and constant difficulty. It has been through two receiverships and reorganizations, the first during 1912-1915, the second during 1917-1927. The final proceedings in the recent receivership are now before the Federal court. The plan of reorganization was fully considered by the Federal court in the case of Trustees Corporation (Ltd.) v. Kansas City, Mexico & Orient Railway Co., 18 F. (2d) 764. The plan

was found fair and approved by the court.

6. That the Orient is an interstate carrier having a line from Wichita, Kans., passing through western Oklahoma and terminating, for its American line of 737 miles, at Alpine, Tex.; that it taps an extended section of southwest Texas and some counties in Oklahoma not conveniently served by any other carrier; that the railway is a poorly constructed road and for years has been undermaintained in spite of what appears to have been skillful management; that it has not had sufficient income for operations nor capital for betterments; that no other company has been connected with it or interested to give it financial support; that there is built up along the line a large population dependent on it for essential transportation service; that in the opinion appended to the decision of the Railroad Labor Board in 1923 and signed by its chairman this statement appears in part as indicating the natural condition of the country traversed, the condition of the carrier as it then existed, and the reasons for the permission then given the carrier to decrease the employees rates of pay:

"Along its line industries of many kinds have gained a foothold, though the development is mainly agricultural. Like many other railroads which have been thrust by daring men into these expansive, virgin domains of the West,

this carrier is going through a period of financial hardships.

"The enormous deficits which it has piled up year after year now threaten to force its suspension. This would be a calamity to the general public which it serves and to the men whom it employs. The matter is of such grave concern that the governors of three States have conferred in regard to it and the people have held public meetings. The Interstate Commerce Commission has loaned the carrier money and has issued certain orders designed to increase its revenues. States and counties have temporarily waived the collection of its taxes."

That there has been a marked increase since 1923 in the traffic in cotton, cottonseed, livestock and livestock products; that the discovery of oil fields in southwest Texas has resulted in large additional outbound traffic in oil and in large additional inbound traffic in oil-field supplies, in building materials, and in other commodities to satisfy the needs of a rapidly, growing oil-field population; that this additional income now enables the carrier to begin to fulfill its 1923 promise of wage adjustments to its employees; that the evidence fails to show that the present oil-field traffic can be measured in terms of permanent annual revenue or that it will at all increase; that in fact it is likely to decrease because

of the building of pipe lines for the transportation of oil from a proven field; and that therefore the revenues of the carrier are still in a precarious condition.

7. That a stoppage of the operations of the Orient would be a substantial interference with interstate commerce; that it would result in depriving a large number of citizens in Kansas, Oklahoma, and Texas who have settled along the line or in tributary country from essential railway transportation; and that it is

of vital public interest that this service be maintained.

8. That the employees, in the hearing before the emergency board, based the rates of pay, covered by their demand, upon the award of the Chicago arbitration of the western carriers with the conductors and trainmen rendered in May, 1927; while the carrier claims that it is governed by the decision of the Labor Board of 1923 under which it was authorized to pay substandard rates. In the opinion of the board this carrier was not a party to nor is it bound by the award of the Chicago arbitration, but that the carrier is now and in the future morally bound by its promise, made in connection with Railroad Labor Board's decision 1933, to restore standard rates of pay to its brotherhood employees and, as nearly as such standards can be determined, to all other of its employees as soon as operating revenues will permit.

9. That in view of the accumulated financial difficulties of the carrier and inadequate earnings to meet current needs of maintenance, the carrier is not at present justified in paying rates of wages, to the employees represented by the four brotherhoods, higher than the advances now proposed by the carrier, having due regard to the maintenance of the road and the equitable compensation of

employees in other branches of service.

10. That the four brotherhoods are not justified under the circumstances stated in carrying out their strike order and should either accept the advances offered them, or they should arbitrate their wage dispute under the railway labor act; and if they accept the increase offered it should be made effective by the carrier from April 16, 1928, the date on which increases to other employees took effect.

11. That the railway labor act contemplates, as an important instrumentality in its administration, the establishment of boards of adjustment for the settlement of grievances and provides for their creation by subdivision 1 of section 3; that in subdivision 2 of the same section it provides that in lieu thereof the carrier and its employees may adopt such agreement as they choose for the settlement of disputes; that the four brotherhoods are members of the regional boards of adjustment now functioning for the employees represented by them; that these boards were created in three of the four regions some years ago by mutual agreement between a large number of carriers and the four brotherhoods and are the outgrowth of many years of uninterrupted contractual relationship between the parties; that these boards decide disputes arising out of grievances or out of the interpretation or application of the complicated and technical agreements concerning rates of pay, rules, or working conditions not adjusted by the parties in conference; that it is essential in the interests of peace and harmony under the railway labor act that the carriers having so-called standard rules governing working conditions in train and engine service should provide an avenue for the settlement of unsettled grievance claims with these organizations which, by their contracts or agreements in effect with practically all carriers in each region, are automatically members of regional adjustment boards when created; that the Orient company does not belong to such a board; that there is functioning with headquarters at St. Louis, Mo., the Southwestern Train Service Board of Adjustment; that the brotherhoods are members thereof; that though the carrier offered to take the eight grievance cases involved in the present dispute to this board it has thus far refused to become a member; that it has proposed to the brotherhoods a form of agreement pursuant to subdivision 2; that they declined it; that they are justified in declining it; that the carrier is not justified in refusing to become a member of the Southwestern Board of Adjustment; that it should become a member forthwith; that such board would care for the eight unadjusted grievances of which the brotherhoods are now complaining, and of future grievances; and that it is not the province of this emergency board to determine the merits of the individual cases.

Respectfully submitted.

HOMER B. DIBELL.
JAMES R. GARFIELD.
CARL WILLIAMS.
ARTHUR THACHER.
DAVIS R. DEWEY.

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Table 3.—Settlements by organizations

Organizations	Settled by me- diation	Settled by arbi- tration	With- drawn	Not accepted for mediation
Clerks, Freight Handlers, Express and Station Employees, Brotherhood of Railway and Steamship Clerks, Great Northern Association Cooks, Dining Car Conductors, Order of Railway Conductors, Order of Sleeping Car Dispatchers, American Train, Association Engineers, Brotherhood of Locomotive Engineers, Marine Beneficial Association Firemen and Enginemen, Brotherhood of Locomotive Firemen, Marine, Oilers and Water Tenders. Knights of Labor, Order of Maintenance of Way Employees, Brotherhood of Masters, Mates, and Pilots Patrolmen, Yard Railway Employees Department, American Federation of Labor (shopcraft). Shopcraft Protective League Signalmen, Brotherhood of Railroad of America System Trades Council of New York, New Haven & Hartford Railroad Telegraphers, Order of Railroad Trainmen, Brotherhood of Railroad Trainmen, Brotherhood of Railroad Trainmen, Brotherhood of Railroad Trainmen, Brotherhood of Railroad Trainmen, Brotherhood of Railroad Trainmen, Brotherhood of Railroad Trainmen, Brotherhood of Railroad	0 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	3 0 0 0 0 0 0 1 1 0 0 0 0 0 0 0 0 0 0 0	8 1 1 0 0 0 1 1 0 0 1 1 1 1 1 0 0 1 1 4 0 0 1 1 6 6 0 0 1	0 0 0 1 1 1 0 1 0 0 0 0 0 0 0 0 0 0 0 0
Total	87 -3	14 -0	46 -1	4 -2
Total cases settled	84	14	45	2

<sup>1</sup> Cases where two or more organizations joined.

# GENERAL

We stated in our last annual report that "In the passage of the railway act Congress apparently accepted the joint conclusions of railroad managements and of railroad labor organizations in respect of the scope and method of legislation to provide governmental assistance in composing differences between carriers and their employees. Coercive and punitive provisions are absent in the railway labor act. The evident purpose was to safeguard the principle of voluntary action, with governmental participation almost wholly confined to the extension of good offices in the solution of railroad labor problems. In thus dealing with legislation, in the practical effects of which there is such a great and vital public interest, Congress reposed an extraordinary responsibility in both railroad managements and employee organizations to discharge their obligations to each other and to the public in the utmost of good faith."

The railway labor act imposes alike upon all carriers and employee groups the duty to make and maintain agreements concerning rates of pay, rules, and working conditions and to settle between themselves and with all expedition differences arising therefrom. It is apparent that both carriers and organizations representing employees are endeavoring more and more to dispose of differences through direct negotiation and without resort to governmental assistance. Exclusive of grievance adjustments, regarding which no data is available, incomplete reports indicate that since the enactment of the railway labor

act more than 600 direct and voluntary settlements have been made by the parties involving the adjustment of wages and rules governing working conditions. Many of these settlements doubtless have been materially assisted through the influence of conclusions previously reached in respect of other proceedings under the provisions of

the railway labor act.

In a field of industry wherein technical and practical features are so numerous it is but natural that it should be difficult and in some instances impossible to arrive at conclusions involving the expenditure of large amounts of money to the entire satisfaction of all parties involved. There has been during the year some, but decreasing, resistance to the submission of disputes to mediation. There has, however, been definite and discouraging objection to entering into agreements to arbitrate as clearly contemplated in the law, the passage of which was advocated and subscribed to before Congress by representatives of employee and carrier organizations—proponents of the railway labor act. In the opinion of our board this is due in a measure to different conceptions as to the intent of certain provisions of the law, and also to varying established policies or to a changed attitude on the part of either or both parties in dealing with their industrial problems.

The creation of adjustment boards to dispose of grievance matters as contemplated in the law has been retarded by reason of the complexity of the problem and the absence of any coherent plan generally acceptable to all those immediately concerned. The carriers, employee organizations, and the Board of Mediation are giving earnest

consideration to this question.

Congress in its legislation affecting railroad labor relations recognized the interests of the public, the carriers, and their employees. In practice we have frequently noted within these several groups differences of opinion in respect of certain questions. While no adverse criticism of such healthy and proper differences of opinion is intended, the condition is nevertheless mentioned to emphasize the complicated nature of problems constantly before our board and the need for deliberate consideration to the end that progress toward

their solution can be made along substantial lines.

When disputes between carriers and their employees are not settled through mediation proceedings, the law directs that "the said board shall at once endeavor as its final required action \* \* \* to induce the parties to submit their controversy to arbitration," and provides for the establishment of an arbitration board to be composed of three or six members as the parties may determine. One-third of the members of such board are known as neutrals, one-third are representatives of the carrier interests, and one-third representatives of the employees. The neutrals are selected and appointed to represent the public. The neutral members of an arbitration board may be chosen by the party arbitrators designated or failing such they are appointed by the Board of Mediation.

For the most part the party arbitrators have failed to agree upon neutrals and the Board of Mediation has been obliged to make the selection. Because of the attitude of one or both parties toward persons nominated by the parties involved for selection as neutral arbitrators it is quite difficult to find acceptable and competent persons willing to serve as such. The Board of Mediation has been able, however, to secure the services of outstanding men of the country and arbitrations have been dignified and benefited by their participation. Those who have been appealed to and appointed by the board have recognized the importance of such public service and have come to serve from a high appreciation of public duty.

The arbitration awards have apparently been accepted by the public with satisfaction. There has been no significant complaint about the arbitration system as bearing upon the sum total of the awards, although there have been, as would be natural, criticisms of this, that, or the other award by that party which has not obtained

what it desired through arbitration.

The railway labor act on the 30th of June, 1928, had been actively administered in the field for 23 months, during which time cases and experiences had been sufficiently numerous and comprehensive to warrant an opinion as to the results, pro and con, to the railroads and the employees and particularly to the public. The Board of Mediation believes that the credit side of the account is far greater than the debit, if, indeed, any important debit items can be found when con-

sidering the workings of the law broadly viewed.

Experience already accumulated is sufficient to indicate the existence of some difficulties in mediation and arbitration of cases under the provisions of the law if interpreted with extreme technicality, but the instances wherein such difficulties have arisen have been relatively few and are constantly growing less in number and variety. It would be only rarely that there need be any failure to proceed under the law as to any reasonable question arising between carriers and employees if the parties involved were to be controlled by the spirit of the law, as the public has a right to feel should be the case, in view of the nature of the advocacy and subscription to the intentions, purposes, and predicted accomplishments held out by the proponents to Congress and the public.